

Central Bedfordshire  
Council  
Priory House  
Monks Walk  
Chicksands,  
Shefford SG17 5TQ



**please ask for** Helen Bell  
**direct line** 0300 300 4040  
**date** 27 February 2013

## NOTICE OF MEETING

### LICENSING SUB COMMITTEE

Date & Time

**Thursday, 7 March 2013 at 1.30 p.m.**

Venue at

**Council Chamber, Priory House, Monks Walk, Shefford**

Richard Carr  
Chief Executive

To: The Chairman and Members of the LICENSING SUB COMMITTEE:

Cllrs C C Gomm, Mrs D B Green and K Janes

[Named Substitutes: Cllrs R D Berry, L Birt, D Bowater, Mrs M Mustoe,  
R B Pepworth, A Shadbolt, I Shingler and N Warren

**(Bold text indicates substitute Members who will act as Full Members on  
this Sub Committee on this occasion)**

All other Members of the Council - on request

***MEMBERS OF THE PRESS AND PUBLIC ARE WELCOME TO ATTEND THIS  
MEETING***

# AGENDA

1. **Welcome**

2. **Apologies for Absence**

Apologies for absence and notification of Substitute Members

3. **Members' Interests**

To receive from Members any declaration of interest.

4. **Licensing Procedure**

(attached)

5. **Licensing Objectives**

(attached)

## Report

<b>Item</b>	<b>Subject</b>	<b>Page Nos.</b>
6	<b>Application for the Variation of a Premises Licence and a Sex Entertainment Venue Licence</b>	* 23 - 156

The consider an application for the variation of a Premises Licence and a Sex Entertainment Venue Licence for Shaylers Ampthill.



## **Procedure for the hearing of applications The Licensing Act 2003**

**The Licensing Act 2003 (Hearings) Regulations 2005**

**Public Protection  
Central Bedfordshire Council  
Priory House  
Monks Walk  
Chicksands  
Shefford  
SG17 5TQ**

**0300 300 8000**

**Central Bedfordshire Council**  
Priory House, Monks Walk  
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**Licensing Sub-Committee Procedure for  
Determining applications under the Licensing Act 2003**

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## Introduction

- 1.1. The Licensing Act 2003 has placed local authorities at the centre of the decision making process for regulating the sale and supply of alcohol, provision of regulated entertainment and late night refreshment.
- 1.2. This document and the procedures detailed herein are based upon the guidance issued by the Local Government Regulation Service and with regards to the provisions of:
  - the Licensing Act 2003;
  - the Guidance issued by the Secretary of State for Culture, Media and Sport on 7 July 2004 under section 182 of the Licensing Act 2003; and
  - The Licensing Act 2003 (Hearings) Regulations 2005 (as amended).
- 1.3. This guidance is intended for all concerned in any way whatsoever with a hearing before a licensing panel (Licensing Sub-committee, the Licensing Committee or Council, as may be the case) in relation to the determination of applications under the Licensing Act 2003.

## 2. General Principles

- 2.1. All Members sitting on the determination of an application will always:
  - promote the right of all parties to have a fair hearing;
  - only have regard to such of the four licensing objectives that are subject to a relevant representation, namely:
    - the prevention of crime and disorder;
    - public safety;
    - the prevention of public nuisance; and
    - the protection of children from harm;
  - have regard to the Licensing Act 2003 and any relevant secondary legislation;
  - have regard to the Council's Statement of Licensing Policy;
  - have regard to the Guidance issued by the Secretary of State for Culture, Media and Sport under section 182 of the Licensing Act 2003;
  - treat each application on its own merits; and
  - undertake its decision-making responsibilities honestly and fairly, in an open, transparent and accountable way.

## **PRE-HEARING**

### **3. Licensing Panels**

- 3.1. Generally, hearings will take place before a Licensing Sub-committee consisting of three Members of the Licensing Committee, although, to avoid unnecessary adjournments, a fourth Member may attend as a substitute Member.
- 3.2. If, for any reason whatsoever, it is not possible to have a matter determined by a Licensing Sub-Committee, the matter would be heard by the Licensing Committee. A Licensing Committee must consist of between ten and fifteen Members and at least one half of those Members must attend for a hearing to proceed before the Licensing Committee.
- 3.3. In the highly unlikely event of it not being possible, for any reason whatsoever, to have a matter determined by either a Licensing Sub-committee or the Licensing Committee, the matter would be heard by Council.

### **4. Timescales for Convening a Hearing**

- 4.1. Most hearings under the Licensing Act 2003 must normally take place within 20 working days from the last date in which representations can be made. There are exceptions to this rule.
- 4.2. Exceptions:
  - 4.2.1. A hearing must take place within 10 working days of the Authority receiving notification of a review of the premises following a closure order;
  - 4.2.2. A hearing must take place within 7 working days from the day after the end of the period within which the police can object to a temporary event notice;
  - 4.2.3. A hearing must take place within 5 working days beginning the day after the end of the last day for the police to object to an interim authority notice.
- 4.3. Hearings may be dispensed with where all relevant persons agree a hearing is unnecessary.

### **5. Notice of Hearing**

- 5.1. Generally 10 clear days notice will be given of a hearing. There are exceptions to this rule.
- 5.2. Exceptions:
  - 5.2.1. 5 days notice will be given of a hearing for a review of a premises licence following a closure order;
  - 5.2.2. 2 days notice will be given of a hearing following police objection to an interim authority notice;

- 5.2.3. 2 days notice will be given of a hearing following police objection to temporary events notice.

## **6. Persons to be Notified of a Hearing**

- 6.1. The following persons must be notified of a hearing:
  - 6.1.1. Any applicant for any licence, provisional statement or review;
  - 6.1.2. Premises user who submitted a temporary event notice;
  - 6.1.3. Any person who has made relevant representations;
  - 6.1.4. Any Responsible Authority; and
  - 6.1.5. Where an application is made for a review, the holder of a premises licence or club premises certificate.

## **7. Contents of Notice**

- 7.1. The notice of a hearing must contain:
  - 7.1.1. The date, time and place of the hearing;
  - 7.1.2. The procedure to be followed at the hearing;
  - 7.1.3. The right of a party to attend and to be assisted or represented by any person whether legally qualified or not;
  - 7.1.4. Any points upon which the authority considers that it will want clarification from a party at the hearing;
  - 7.1.5. The right of the party to provide additional information to provide any clarification sought by the Authority;
  - 7.1.6. The consequences of failing to attend the hearing or not being represented at the hearing;
  - 7.1.7. Any information the Licensing Authority has received in support or opposition of the application.

## **8. Hearings to be open to the public**

- 8.1. Hearings will generally be open to the public as the Licensing Authority is committed to taking decisions in an honest, accountable and transparent way, but on occasions a licensing panel may find it necessary to exclude a party or parties, the public and press from all or any part of a hearing.
- 8.2. A panel will only pass an exclusion resolution where it considers that the public interest in doing so outweighs the public interest in the hearing, or that part of the hearing, taking place in public. Such decisions will be made on an individual basis.

- 8.3. The panel's deliberations, which do not form part of the hearing, will be conducted in private. The announcement of the panel's decision is part of the hearing and will generally be open to the public, subject to any exclusion resolution.

**9. Failure to attend the hearing**

- 9.1. No party is obliged to attend a hearing, although the Licensing Authority encourages all parties to attend hearings to make their application or representation, as may be the case.
- 9.2. Regardless of whether a party attends a hearing or not, the matter will generally be heard and determined by the licensing panel (the Council, the Licensing Committee or a Licensing Sub-committee). At the hearing, the panel will consider any application, representation or notice made by an absent party in the same way as it will of any application, representation or notice made by a party that attends the hearing.
- 9.3. If, however, the hearing is adjourned to a specified date, all parties will forthwith be notified of the date, time and place to which the hearing has been adjourned.

**10. Disruptive behaviour**

- 10.1. Any person who disrupts a hearing by the Council, the Licensing Committee or a Licensing Sub-committee of a matter under the Licensing Act 2003 may be required to leave the hearing.
- 10.2. It is for the panel hearing the matter to decide whether such person will be permitted to return to the hearing, but should they be allowed to do so, this may be on such conditions as the panel may specify.
- 10.3. If a disruptive person is a person who has a right to address the panel, then that person may, before the end of the hearing (i.e. before Stage 25 of the following procedure), put in writing any information they would have been entitled to give orally, had they not been required to leave the hearing.



**SUB - COMMITTEE AGENDA**

**11. Licensing Sub-Committee agenda**

- 11.1. The Licensing Sub-Committee Hearing shall be commenced in accordance with the Licensing Sub-Committee agenda. Any Committee matters shall be addressed at this stage.
- 11.2. The Licensing Sub-Committee Hearing procedure shall take over at the point at which the agenda item is called to be heard.
- 11.3. The Sub-Committee agenda shall deal with the issue of exclusion of press and public for the Licensing Sub-Committee Hearing.

## **HEARING PROCEDURE**

### **12. Opening the Hearing**

- 12.1. The Licensing Sub-Committee Hearing shall be formally opened by the Chair.
- 12.2. The Chair shall introduce Members of the licensing panel (a Licensing Sub-committee, the Licensing Committee or Council), officers present and all other parties present.
- 12.3. The Chair shall explain the procedure to be followed at the meeting and the nature of the decision to be taken by the panel.

### **13. Licensing Officer's Report**

- 13.1. The Licensing Officer presents his / her Report, including an outline of the application, the representation(s) and any points upon which the Licensing Authority has given notice that it required clarification; and identifies anything relevant in the legislation, the Council's Statement of Licensing Policy and the statutory guidance issued by the Secretary of State for Culture, Media and Sport.
- 13.2. Members of the panel may ask questions of the Licensing Officer with regards to the Report.

### **14. Licensing Authority's request(s) for clarification**

- 14.1. If points of clarification have been asked for, the Chair invites the Licensing Officer or relevant party to provide necessary information.
- 14.2. Members of the panel may ask questions with regards to the further information provided.

### **15. Presentation of Case / Submissions from Parties**

- 15.1. In the order of Applicant, Responsible Authority and Interested Party (or in the case of a review the relevant person), each party shall be invited to undertake the following:
  - 15.1.1. Set out their case;
  - 15.1.2. Call Witnesses in support of their case (provided notification of the witnesses has previously been given to the Council);
  - 15.1.3. Introduce documentary evidence in support of their case (provided notification of the documentary evidence has previously been given to the Council); and
  - 15.1.4. Respond to any questions asked of them by Members of the Licensing Panel.
- 15.2. At the Sub-Committee and Chair's discretion each party may ask questions of other parties by directing them through the Chair.

- 15.3. The Sub-Committee shall have the absolute discretion to restrict the number of witnesses and documents that any party can introduce, or the time spent on submissions or oral evidence, to ensure the proper running of the hearing.
- 15.4. Any witnesses that any party is seeking to call that have not previously been notified to the Council, in advance of the hearing, shall only be allowed with the consent of all other parties at the hearing. The Sub-Committee shall have the sole discretion to refuse to allow any witnesses to be heard, even where the consent of all parties has been given. In reaching the decision the Sub-Committee may consider any circumstances they believe to be relevant, and will have regard to the relevance of the evidence to the matters before the Committee.
- 15.5. Any documents that any party is seeking to adduce that have not previously been notified to the Council, in advance of the hearing, shall only be allowed with the consent of all other parties at the hearing. The Sub-Committee shall have the sole discretion to refuse to allow any documents to be adduced, even where the consent of all parties has been given. In reaching the decision the Sub-Committee may consider any circumstances they believe to be relevant, and will have regard to the relevance of the evidence to the matters before the Committee.

## **16. Modification or Withdrawal of Application or Representation**

- 16.1. The Chair shall ask the applicant whether the applicant wishes to modify the application (e.g. by way of withdrawing a licensable activity and / or reducing the times asked for and / or volunteering additional steps to promote the licensing objectives).
- 16.2. The Chair shall ask each party making a representation whether such party would like to withdraw their representation.

## **17. Closing Submissions**

- 17.1. The Chair shall invite each of the parties to present a closing submission to the Sub-Committee.
- 17.2. The Chair shall invite the Licensing Officer to make any final representations.
- 17.3. At the end of the Closing Submissions the Chairman may ask the Legal Advisor if there is any clarification or points they wish to make.

## **18. Legal Advice**

- 18.1. The role of the Legal Advisor is to provide Members with advice on:
  - Questions of law;
  - Matters of practice and procedure;
  - The options available to the sub-committee in making their decision;
  - Whether information or evidence is relevant to the licensing objectives;
  - Any relevant case law or guidelines.

- 18.2. The hearing shall be directed by the Chair and assisted by the Legal Advisor as appropriate and necessary.

**19. Committee Decision in Relation to Procedure**

19.1. The Sub-Committee shall be entitled to vary the order and procedure for the hearing, at its absolute discretion.

**20. Determination of the Application**

20.1. After all representations have been heard, the Chair will inform all parties that the panel will retire in private to determine the matter.

20.2. Either the panel will retire alone to a private room or all parties, officers and members of the public will be required to leave the room, although the panel may invite their legal adviser to join them for the purpose of providing only legal advice - the details of which will be disclosed upon the hearing reconvening.

20.3. Should the sub-committee need to ask any further questions of any party, all parties shall be invited to return for the purposes of asking and answering questions.

20.4. Where the hearing is for:

- a review of a premises licence following a closure order;
- a personal licence by holder of a justices licence; or
- a counter notice following police objection to a temporary event notice.

The Sub-Committee must make its determination at the conclusion of the meeting.

20.5. For all other hearings the determination must be made within 5 working days of the hearing. The Sub-Committee will generally announce the determination at the end of the hearing.

20.6. The Sub-Committee may consider adding any conditions necessary in order to promote one or more of the four licensing objectives:

- the prevention of crime and disorder;
- public safety;
- the prevention of public nuisance; and
- the protection of children from harm.

20.7. All decisions shall be made in line with the general principles as detailed in Appendix A, the range of options available for determining each type of application.

20.8. The Sub-Committee shall complete the decision notice as shown at Appendix B.

20.9. The hearing will reconvene and the Chair will either:

- announce the Sub-Committee determination including reasons for the determination; or
- advise those persons present that the Sub-Committee has not reached a decision, but will make a determination as soon as it can and, in any event,

within five working days. All parties will then be notified forthwith of the decision.

## **POST HEARING**

### **21. Record of Proceedings**

- 21.1. The authority shall ensure that a record is taken of the hearing.
- 21.2. The record shall be kept for a period of six years from the date of the final action on the matter.

### **22. Irregularities**

- 22.1. Proceedings shall be rendered void due to a failure to comply with the procedures set out in this document.
- 22.2. Any failure to comply with the Hearing Regulations shall not render the process or the decision void.
- 22.3. Where the Authority considers any person to have been prejudiced from the irregularity it shall take such steps as it considers fit to remedy the irregularity, before reaching its determination.
- 22.4. Clerical mistakes may be corrected by the Authority.

### **23. Decision Notices**

- 23.1. The Authority shall provide a written notice of its determination as soon as practicable after the hearing and within 5 working days.

### **24. Appeals**

- 24.1. An appeal against the determination of the Authority must be made to the appropriate Magistrates Court within 21 days of the date of delivery of the decision.

### **25. Closing the Hearing**

- 25.1. The Chair shall thank all parties for attending and draw the hearing to a close.
- 25.2. Should there be another hearing to be heard the Sub-Committee shall begin the procedure again.

**Licensing Sub-Committee Checklist**  
**Procedure for determining applications under the Licensing Act 2003**

Item				
1.	Chair to introduce Sub-Committee, Committee Administrator, other Officers and all Parties present.			
2.	Chair to explain procedure for hearing to all parties.			
3.	Licensing Officer to introduce application, including details of the premises, application, objections, references to the Licensing Objectives and Policy and Statutory Obligations.			
4.	Chair to invite Sub-Committee to ask any questions of the Licensing Officer, in relation to the report provided.			
5.	Chair to ask Licensing Officer whether there are any points requiring Clarification.			
Steps 6 to 9 to be completed for each party in the order of Applicant (A), Responsible Authority (RA) and Interested Party (IP) or Relevant Person (RP). The chair will invite each party to:		A	RA	IP/ RP
6.	Set out their case			
7.	Call Witnesses in support of their case (provided notification of the witnesses has previously been given to the Council);			
8.	Introduce documentary evidence in support of their case (provided notification of the documentary evidence has previously been given to the Council); and			
9.	Respond to any questions asked of them by Members of the Licensing Panel.			
Repeat steps 6 to 9 for each party				
10.	At the Sub-Committee and Chair's discretion each party may ask questions of other parties by directing them through the Chair.			
11.	Chair asks Applicant if they wish to modify or withdraw their application in any way.			
12.	Chair to invite closing submissions from applicant, responsible authorities and interested parties.			
13.	The Sub-Committee will retire into private to consider its decision.			
14.	Chair will announce the decision of the Sub-Committee and the reasons for the decision. The Chair will advise all parties of their right of appeal.			



Appendix 'A'

Options for determining applications

Determination of application for premises licence

- To grant the licence
- To grant with the addition of conditions necessary to promote any of the licensing objectives
- To exclude from the scope of the licence any of the licensable activities to which the application relates
- To refuse to specify a person in the licence as the premises supervisor
- To reject the application

Determination of application for variation of a premises licence

- To grant the variation
- To modify the conditions of the licence – this includes altering or omitting any existing condition or adding any new conditions
- To reject the whole or part of the application

Determination of application for review of a premises licence

- To modify the conditions of the licence – this includes altering or omitting any existing condition or adding any new conditions
- To exclude a licensable activity from the scope of the licence
- To remove the designated premises supervisor
- To suspend the licence for a period not exceeding three months
- To revoke the licence

Appendix 'B'



**CENTRAL BEDFORDSHIRE COUNCIL**

**DECISION NOTICE**

**LICENSING ACT 2003**

**DECISION OF THE LICENSING SUB – COMMITTEE**

<u>Date of Hearing</u>	
------------------------	--

<u>Applicant's Name:</u>	
<u>Premises Address:</u>	

<u>Application for:</u>	
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<u>Reasons for Hearing:</u>	
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<u>Members of the Licensing Sub-Committee:</u>	
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<u>Applicant:</u>	
<u>Person(s) Appearing on Behalf of the Applicant:</u>	

<u>Objector(s):</u>	
<u>Person(s) Appearing on Behalf of Objector(s):</u>	

<u>Other Persons Present:</u>	
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*If appropriate:*

<b><u>COMMENCEMENT DATE</u></b>
<u>This licence will come into effect from:</u>
<input type="radio"/> <u>The date of this decision</u>  <input type="radio"/> <u>The end of the period for appeal.</u>

<b><u>FINDINGS OF FACT</u></b>
--------------------------------

The Sub-Committee made the following findings of fact:

<b><u>DECISION</u></b>
<u>The Sub-Committee have decided that the application should be:</u>
<input type="radio"/> <u>Granted (as set out in the application)</u>
<input checked="" type="checkbox"/> <u>Refused</u>
<input type="radio"/> <u>Amended to include the following conditions:</u>
1.
2.
<ul style="list-style-type: none"> <li>• <u>The Sub- Committee considers the additional conditions necessary for the promotion of the licensing objectives.</u></li> <li>• <u>All Licences are granted subject to the mandatory conditions imposed by the Licensing Act, 2003.</u></li> <li>• <u>In coming to its decision, the Sub-Committee has taken into account:</u> <ul style="list-style-type: none"> <li>○ <u>The Licensing Act Section 18, which states that it must take such steps it considers necessary for the promotion of the licensing objectives;</u></li> <li>○ <u>The Secretary of State’s Guidance issued under section 182 of the Licensing Act 2003; and</u></li> <li>○ <u>Central Bedfordshire Council’s Licensing Policy</u></li> <li>○ <u>The merits of the application and the representations (including supporting information) presented by all parties.</u></li> </ul> </li> </ul>

<b><u>REASONS FOR DECISION</u></b>
<u>The reasons for the Committee’s decision are as follows:</u>
<input checked="" type="checkbox"/> <u>Prevention of Crime and Disorder</u>
<input type="radio"/> <u>Public Safety</u>
<input checked="" type="checkbox"/> <u>Prevention of Public Nuisance</u>
<input type="radio"/> <u>Protection of Children from Harm</u>
<input checked="" type="checkbox"/> <u>General – all four licensing objectives</u>

<b><u>Irrelevant Representations</u></b>	
<u>The Sub-Committee determined that the following representations were irrelevant: Not applicable.</u>	
<u>Representation</u>	<u>Reason Representation was Considered Irrelevant</u>

1.	
2.	

**Right of Review**

At any stage, following the grant of a premises licence, a responsible authority, such as the Police or an interested party, such as a resident living in the vicinity of the premises may ask the licensing authority to review the licence because of a matter arising at the premises in connection with any of the four licensing objectives. The review is a request for the Council to look at the existing licence and decide whether its conditions are adequate to meet the four licensing objectives defined under the Licensing Act 2003.

**Effect of Failing to Comply with Conditions (Explained to Applicant)**

The Sub-Committee has explained to the applicant the effect of failure to comply with any of the conditions attached to the licence or certificate is a criminal offence, which upon conviction, would result in a fine of up to £20,000 or up to six months imprisonment or both.

**Right of Appeal**

Applicants or any person who has made a relevant representation who is dissatisfied with this decision or the imposition of any condition or restriction has the right of appeal to the Magistrates Court within 21 days of the date on which they are notified of the decision.

Signed: .....

[Name]

Chair of Licensing Sub-Committee

Date: .....

## **The 4 Licensing Objectives**

**To promote the Licensing Objectives:**

- 1. Prevention of Crime and Disorder**
- 2. Public Safety**
- 3. Prevention of public nuisance**
- 4. Protection of children from harm.**

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**Meeting:** Meeting of Licensing Sub- Committee  
**Date:** 7 March 2012  
**Subject:** Application for the Variation of a Premises Licence and a Sex Entertainment Venue Licence  
**Report of:** Head of Public Protection  
**Summary:** The report provides information to the Licensing Sub Committee to allow them to take a decision relating to an application for the variation of a Premises Licence and a Sex Entertainment Venue Licence for Shaylers Ampthill

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**Advising Officer:** Director of Sustainable Communities  
**Contact Officer:** Susan Childerhouse  
Head of Public Protection  
**Public/Exempt:** Public  
**Wards Affected:** Ampthill  
**Function of:** Licensing Committee

#### **CORPORATE IMPLICATIONS**

##### **Council Priorities:**

- Promote health and wellbeing and protecting the vulnerable.

The licensing regime centres around the four licensing objectives namely:  
Prevention of Crime and Disorder  
Public Safety  
Prevention of Public Nuisance  
Protection of Children from Harm

By meeting these objectives this priority will be met

##### **Financial:**

1. Should an appeal to the magistrates court follow the decision of the committee there will be legal costs associated with this process.

##### **Legal:**

2. These decisions could be appealed at Magistrates Court by the licence applicant or by an objector to the application

##### **Risk Management:**

3. All members are aware that any decision which is unreasonable or unlawful could be open to challenge resulting in loss of image, reputation and potential financial penalty to the Council.
4. The report details the options available to the sub - committee in determining the application and recommends that a decision be reached. There is a risk of appeal to a Magistrates Court involved with this recommendation

**Staffing (including Trades Unions):**

5. Not Applicable.

**Equalities/Human Rights:**

6. Central Bedfordshire Council has a statutory duty to promote equality of opportunity, eliminate unlawful discrimination, harassment and victimisation and foster good relations in respect of nine protected characteristics; age disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation

**Public Health**

7. The licensing regime contributes to the protection of public health by restricting the sale of alcohol to licensed premises. By preventing public nuisance those illnesses associated with lack of sleep and stress resulting from nuisance can be mitigated.

**Community Safety:**

8. The Committee is reminded of their duty under the Crime and Disorder Act 1998 to consider the crime and disorder implications of their decisions and the authority's responsibility to co-operate in the reduction of crime and disorder in Central Bedfordshire.  
It is important that the late night economy is managed to ensure that the effects of alcohol and anti social behaviour do not have a detrimental impact on the amenity of an area

**Sustainability:**

9. Not applicable.

**Procurement:**

10. Not applicable.

**RECOMMENDATION(S):**

**The Committee is asked to:**

**1. Refuse the application to vary the hours of the Premises Licence**

**2. Refuse the application to vary the hours of the Sex Entertainment Venue Licence**

**Summary**

11. Two applications have been received from Lord John Shayer for a variation to the opening hours at Shaylers 4 Church Street Ampthill MK45 2EH

12. The first application relates to the Sex Establishment Licence and requests approval to allow opening hours of :

- 19:00 to 00:30 Monday, Tuesday and Wednesday
- 19:00 to 04:00 on Thursday, Friday and Saturday
- The premises will be closed as a Sexual Entertainment Venue on a Sunday

A copy of this application is attached at Appendix 1



13. The second application applies for the grant of a variation to a Premises Licence. The application requests an extension of the current licensed hours:
- for the sale of alcohol to 03:30 Thursday to Saturday,
  - to extended the hours for regulated entertainment (live and recorded music) Thursday to Saturday to 04:00,
  - to extend hours for sale of late night refreshment Thursday to Saturday to 04:00,
  - to add performance of dance as a licensable activity from 18:00 to 04:00 Thursday to Saturday and 18:00 to 01:00 on Sundays
  - to extend opening hours for the premises Thursday to Saturday to 04:00

A copy of this application is attached at Appendix 2

### **Background**

14. Shaylers is situated in a small shopping parade at 4 Church Street Ampthill MK45 2EH, close to a mini roundabout complex in Ampthill town centre. Other retail properties are situated around this area. A public house, The White Hart is within 70 metres of the property. There is some residential property within the nearby surroundings. A small public space, with a local monument, is situated in front of the premise. There is a large supermarket (Waitrose) and public car park to the rear of the premise.
15. The premises have held a Premises Licence since the 6<sup>th</sup> March 2009.
- The authorisation includes provision:
- of facilities for live music and recorded music,
  - of facilities for making music,
  - of facilities for dancing,
  - of late night refreshment and the supply of alcohol.
- A copy of the licence is attached at Appendix 3
16. More recently a licence to operate a Sex Entertainment Venue was granted by Central Bedfordshire Council on the 30<sup>th</sup> July 2012,
- A copy of the licence is attached at Appendix 4
17. Since opening as a Sex Entertainment Venue in November 2012 the establishment has only opened on a Friday and Saturday night initially between the hours of 20:00 and 01:30 but latterly, the premises has been opening from 21:00 to 01:30
18. Officers from Central Bedfordshire Council have observed the establishment in operation since December 2012 and have not witnessed any breach of conditions imposed on the licences.

- .19. The White Hart Public House the only other premises in Ampthill with a licence for licensable activities that extended beyond midnight has recently had its licence reviewed due to noise nuisance and anti social behaviour associated with the premises. On the 22<sup>nd</sup> January 2013 the Licensing sub committee decided to reduce the hours of opening so that the premises were not open beyond midnight on any day.
- . 20. The applications for variation mean that If the variation to hours is granted the establishment will be the only one in the area open for licensable activities beyond midnight.

### **Consultation**

21. In line with the legislative requirements consultation was carried out by the applicant by means of notice affixed to the premises for the prescribed time.
22. As a result of the consultation, 51 objections have been received by the licensing authority and are presented to the Committee for consideration. These are attached at Appendix 5.
23. Schedule 3, paragraph 10(17) of the 1982 Act (as amended) states 'The appropriate authority shall not without the consent of the person making the objection reveal his name to the applicant'. Full copies of the objections have been provided to the Committee and redacted copies to the applicant.

### **Other Relevant Information**

24. In considering the applications the sub committee is reminded of the four Licensing Objectives ;  
Prevention of Crime and Disorder  
Public Safety  
Prevention of Public Nuisance  
Protection of Children from Harm
25. Shaylers currently only operates for a period of five and a half hours on a Friday and Saturday night from 21:00 to 01:30. These applications for variation are seeking to extend the current opening hours until the early hours of the following day seven days per week as set out in paragraphs 3.1 and 3.2.

There has been no evidence of any adverse impact on the four licensing objectives directly associated with these premises during its current operating hours. However there has been evidence of noise and antisocial behaviour in Ampthill relating to another premise with a late night licence which is located in close proximity to the applicant's establishment.

Even with its current operating hours the establishment is now the only premises open after midnight in Ampthill.

26. One of the licensing objectives listed at paragraph 22 relates to the prevention of public nuisance. Public nuisance is given a statutory meaning in many pieces of legislation. It is however not narrowly defined in the 2003 Act and retains the broad common law meaning. It is important to remember that the prevention of public nuisance could therefore include low level nuisance perhaps affecting a few people living locally as well as a major disturbance affecting the whole community.
27. Disturbances occurring in the early hours will normally have a greater impact on those sleeping or trying to sleep and that disturbance can go on until all patrons have left the area.
28. The majority of objections to this application are about disturbance in the early hours. Given a number of the residents of Ampthill have only just had remedy from disturbance associated with late night licensable activities by the Council a precedent has been set.
29. During the review hearing for the White Hart on the 22<sup>nd</sup> January 2012 it was noted that residents in the area of Church Street and Dunstable Street were not only disturbed by the activities being undertaken at the White Hart but also from patrons leaving the premises and exiting the area.
- .30. The Licensing Sub Committee at it's meeting on the 22<sup>nd</sup> January 2013 took the decision to reduce the hours of the White Hart from
  - Monday to Thursday 10:00 to 0:00 hrs
  - Friday 10:00 to 02:00 hrs
  - Saturday 10:00 to 01;00hrs
  - Sunday 11:00 to 23.30 hrsto
  - Friday 10:00 to 24:00
  - Saturday 10:00 to 24:00
31. Legislation allows for Committee to consider the likely effects of the grant of the variations on the licensing objectives. Given that the majority of objections relate to these likely effects and that the residents of the town have witnessed first hand nuisance associated with a licensed premises there is a strong body of evidence to support the recommendations in this report. This is further supported by the precedent set by the Licensing Sub – Committee at it's meeting on the 22<sup>nd</sup> January 2013.

### Options

32. The options available to the licensing sub committee are:
33. Option 1: Grant the licences in the terms applied for
34. Option2: Grant the licences with modified/additional conditions
35. Option 3 : Reject the applications

## Analysis

36. In coming to a decision on the preferred option, the committee should be aware that:
37. Option 1: This decision could be appealed at Magistrates Court by an objector to the application. The magistrates will be required to consider the reasonableness of the Committee in coming to its conclusion and will have to give reasons if they come to a different conclusion to that of the Committee
38. Option 2: This decision could be appealed at Magistrates Court by the licence applicant or by an objector to the application. The magistrates will be required to consider the reasonableness of the Committee in coming to its conclusion and will have to give reasons if they come to a different conclusion to that of the Committee
39. Option 3: This decision could be appealed at Magistrates Court by the licence applicant. . The magistrates will be required to consider the reasonableness of the Committee in coming to its conclusion and will have to give reasons if they come to a different conclusion to that of the Committee

## Conclusion

40. I would recommend that the Licensing Sub committee accepts the recommendations set out at the front of this report :

Refuse the application to vary the hours of the Premises Licence  
Refuse the application to vary the hours of the Sex Entertainment Venue Licence

## Appendices:

Appendix 1 – Application to vary the Sex Entertainment Venue Licence

Appendix 2 – Application to vary the Premises Licence

Appendix 3– Copy of Premises Licence

Appendix 4 – Copy of Sex Entertainment Venue Licence

Appendix 5 – Correspondence from objectors

## Background Papers: (open to public inspection)

Schedule 3 Local Government (Miscellaneous Provisions) Act 1982 as amended by S27 of the Policing and Crime Act 2009

Licensing Act 2003

Central Bedfordshire Council Statement of Licensing Policy for Sex Establishments

Central Bedfordshire Council Statement of Licensing Policy

Papers are located at: Licensing Team Public Protection Watling House, High Street North, Dunstable Bedfordshire, LU6 1LF

[Insert name and address of relevant licensing authority and its reference number (optional).]

**Application to vary a premises licence under the Licensing Act 2003**

**PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST**

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

I/We Lord John Shayler

*(Insert name(s) of applicant)*

**being the premises licence holder, apply to vary a premises licence under section 34 of the Licensing Act 2003 for the premises described in Part 1 below**

<b>Premises licence number</b> 2000390
---

**Part 1 – Premises Details**

Postal address of premises or, if none, ordnance survey map reference or description Shaylers 4 Church Street
---

Post town	Amphill	Postcode	MK45 2EH
-----------	---------	----------	----------

Telephone number at premises (if any)	
---------------------------------------	--

Non-domestic rateable value of premises	£18500
---	--------

**Part 2 – Applicant details**

Daytime contact telephone number	
----------------------------------	--

E-mail address (optional)	dickterpin@yahoo.co.uk
---------------------------	------------------------

Current postal address if different from premises address	14 George Street
---	------------------

Post town	Woburn	Postcode	MK17 9PY
-----------	--------	----------	----------

**Part 3 - Variation**

Please tick as appropriate

Do you want the proposed variation to have effect as soon as possible?

Yes

No

If not, from what date do you want the variation to take effect?

DD	MM	YYYY

Please describe briefly the nature of the proposed variation (Please see guidance note 1)

To extend the hours for the sale of alcohol Thursdays to Saturdays to 0330hrs.

To extend the hours for regulated entertainment (live and recorded music) Thursdays to Saturdays to 0400hrs

To extend the hours for late night refreshment Thursdays to Saturdays to 0400hrs.

To add 'performance of dance' as a licensable activity from 1800hrs to 0000hrs Mondays to Wednesdays, and from 1800hrs to 0400hrs Thursdays to Saturdays, and from 1800hrs to 0100hrs on Sundays.

To extend the opening hours for the premises Thursdays to Saturdays to 0400hrs.

If your proposed variation would mean that 5,000 or more people are expected to attend the premises at any one time, please state the number expected to attend:

--

**Part 4 Operating Schedule**

Please complete those parts of the Operating Schedule below which would be subject to change if this application to vary is successful.

**Provision of regulated entertainment**

**Please tick all that apply**

- a) plays (if ticking yes, fill in box A)
- b) films (if ticking yes, fill in box B)
- c) indoor sporting events (if ticking yes, fill in box C)
- d) boxing or wrestling entertainment (if ticking yes, fill in box D)
- e) live music (if ticking yes, fill in box E)
- f) recorded music (if ticking yes, fill in box F)
- g) performances of dance (if ticking yes, fill in box G)
- h) anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H)

**Provision of late night refreshment** (if ticking yes, fill in box I)

**Sale by retail of alcohol** (if ticking yes, fill in box J)

**In all cases complete boxes K, L and M**

A

Plays Standard days and timings (please read guidance note 6)			Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	<input type="checkbox"/>
Day	Start	Finish		Outdoors	<input type="checkbox"/>
Mon				Both	<input type="checkbox"/>
Tue				<u>Please give further details here</u> (please read guidance note 3)	
Wed					
Thur			<u>State any seasonal variations for performing plays</u> (please read guidance note 4)		
Fri					
Sat					
Sun			<u>Non standard timings. Where you intend to use the premises for the performance of plays at different times to those listed in the column on the left, please list</u> (please read guidance note 5)		



B

Films Standard days and timings (please read guidance note 6)			<u>Will the exhibition of films take place indoors or outdoors or both – please tick</u> (please read guidance note 2)	Indoors	<input type="checkbox"/>			
				Outdoors	<input type="checkbox"/>			
				Both	<input type="checkbox"/>			
Day	Start	Finish	<u>Please give further details here</u> (please read guidance note 3)					
Mon								
Tue								
Wed						<u>State any seasonal variations for the exhibition of films</u> (please read guidance note 4)		
Thur								
Fri						<u>Non standard timings. Where you intend to use the premises for the exhibition of films at different times to those listed in the column on the left, please list</u> (please read guidance note 5)		
Sat								
Sun								

C

Indoor sporting events Standard days and timings (please read guidance note 6)			<u>Please give further details</u> (please read guidance note 3)
Day	Start	Finish	
Mon			
Tue			<u>State any seasonal variations for indoor sporting events</u> (please read guidance note 4)
Wed			
Thur			<u>Non standard timings. Where you intend to use the premises for indoor sporting events at different times to those listed in the column on the left, please list</u> (please read guidance note 5)
Fri			
Sat			
Sun			

D

Boxing or wrestling entertainments Standard days and timings (please read guidance note 6)			Will the boxing or wrestling entertainment take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	<input type="checkbox"/>		
Day				Start	Finish	Outdoors	<input type="checkbox"/>
						Both	<input type="checkbox"/>
Mon				Please give further details here (please read guidance note 3)			
Tue			State any seasonal variations for boxing or wrestling entertainment (please read guidance note 4)				
Wed			Non standard timings. Where you intend to use the premises for boxing or wrestling entertainment at different times to those listed in the column on the left, please list (please read guidance note 5)				
Thur							
Fri							
Sat							
Sun							

E

Live music Standard days and timings (please read guidance note 6)			Will the performance of live music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	<input checked="" type="checkbox"/>
				Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
Day	Start	Finish	Please give further details here (please read guidance note 3)		
Mon	1800	0000			
Tue	1800	0000	State any seasonal variations for the performance of live music (please read guidance note 4)		
Wed	1800	0000			
Thur	1800	0400	Non standard timings. Where you intend to use the premises for the performance of live music at different times to those listed in the column on the left, please list (please read guidance note 5)		
Fri	1800	0400			
Sat	1800	0400			
Sun	1800	0100			

F

Recorded music Standard days and timings (please read guidance note 6)			Will the playing of recorded music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	<input checked="" type="checkbox"/>
				Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
Day	Start	Finish			
Mon	1800	0000	Please give further details here (please read guidance note 3)		
Tue	1800	0000			
Wed	1800	0000	State any seasonal variations for the playing of recorded music (please read guidance note 4)		
Thur	1800	0400			
Fri	1800	0400	Non standard timings. Where you intend to use the premises for the playing of recorded music at different times to those listed in the column on the left, please list (please read guidance note 5)		
Sat	1800	0400			
Sun	1800	0100			

G

Performances of dance Standard days and timings (please read guidance note 6)			Will the performance of dance take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	<input checked="" type="checkbox"/>
Day	Start	Finish		Outdoors	<input type="checkbox"/>
Mon	1800	0000	<b>Please give further details here</b> (please read guidance note 3)	Both	<input type="checkbox"/>
Tue	1800	0000			
Wed	1800	0000	<b>State any seasonal variations for the performance of dance</b> (please read guidance note 4)		
Thur	1800	0400			
Fri	1800	0400	<b>Non standard timings. Where you intend to use the premises for the performance of dance at different times to those listed in the column on the left, please list</b> (please read guidance note 5)		
Sat	1800	0400			
Sun	1800	0100			

H

<p><b>Anything of a similar description to that falling within (e), (f) or (g)</b> Standard days and timings (please read guidance note 6)</p>			<p>Please give a description of the type of entertainment you will be providing</p>		
Day	Start	Finish	<p><b><u>Will this entertainment take place indoors or outdoors or both – please tick</u></b> (please read guidance note 2)</p>	Indoors	<input type="checkbox"/>
Mon				Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
Tue			<p><b><u>Please give further details here</u></b> (please read guidance note 3)</p>		
Wed					
Thur			<p><b><u>State any seasonal variations for entertainment of a similar description to that falling within (e), (f) or (g)</u></b> (please read guidance note 4)</p>		
Fri					
Sat			<p><b><u>Non standard timings. Where you intend to use the premises for the entertainment of a similar description to that falling within (e), (f) or (g) at different times to those listed in the column on the left, please list</u></b> (please read guidance note 5)</p>		
Sun					

I

Late night refreshment Standard days and timings (please read guidance note 6)			Will the provision of late night refreshment take <u>place indoors or outdoors or both – please tick</u> (please read guidance note 2)	Indoors	<input checked="" type="checkbox"/>
Day	Start	Finish		Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
Mon	2300	0000		<b>Please give further details here</b> (please read guidance note 3)	
Tue	2300	0000			
Wed	2300	0000	<b>State any seasonal variations for the provision of late night refreshment</b> (please read guidance note 4)		
Thur	2300	0400			
Fri	2300	0400	<b>Non standard timings. Where you intend to use the premises for the provision of late night refreshment at different times, to those listed in the column on the left, please list</b> (please read guidance note 5)		
Sat	2300	0400			
Sun	2300	0100			



J

Supply of alcohol Standard days and timings (please read guidance note 6)			Will the supply of alcohol be for consumption – please tick (please read guidance note 7)	On the premises	<input type="checkbox"/>
				Off the premises	<input type="checkbox"/>
				Both	<input checked="" type="checkbox"/>
Day	Start	Finish	<b>State any seasonal variations for the supply of alcohol</b> (please read guidance note 4)		
Mon	0900	0000			
Tue	0900	0000			
Wed	0900	0000			
Thur	0900	0330			
Fri	0900	0330			
Sat	0900	0330			
Sun	0900	0100			

K

**Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children** (please read guidance note 8).

Premises has a sex establishment licence (No. 2/3) issued by Central Bedfordshire Council. When the premises are operating as a sex establishment, strict conditions as per that licence are complied with to ensure persons under the age of 18 do not attend.

If premises operate under the premises licence only, there are no activities which may give rise to concern in respect of children.

L

Hours premises are open to the public Standard days and timings (please read guidance note 6)			State any seasonal variations (please read guidance note 4)
Day	Start	Finish	
Mon	0900	0030	<p><b>Non standard timings. Where you intend the premises to be open to the public at different times from those listed in the column on the left, please list (please read guidance note 5)</b></p>
Tue	0900	0030	
Wed	0900	0030	
Thur	0900	0400	
Fri	0900	0400	
Sat	0900	0400	
Sun	0900	0130	

Please identify those conditions currently imposed on the licence which you believe could be removed as a consequence of the proposed variation you are seeking.

Condition 9 on annex 2, relating to the admission of customers after 2300hrs to be removed and replaced with a condition as per page 16 of this application.

Condition 10 on annex 2, relating to a door supervisor to be removed and replaced with a condition as per page 16 of this application.

Please tick as appropriate

- I have enclosed the premises licence
- I have enclosed the relevant part of the premises licence

If you have not ticked one of these boxes, please fill in reasons for not including the licence or part of it below

Reasons why I have not enclosed the premises licence or relevant part of premises licence.

**M**

Describe any additional steps you intend to take to promote the four licensing objectives as a result of the proposed variation:

**a) General – all four licensing objectives (b, c, d and e) (please read guidance note 9)**

No additional measures deemed necessary other than those on the current premises licence.

**b) The prevention of crime and disorder**

No admission or re-admission to the premises by customers, other than those who have left the premises to use the dedicated smoking area, in the last hour before the premises closes.

A door supervisor will be present from 2100hrs from Thursday to Sunday, and will remain until 30 minutes after the premises has closed.

No further additional measures deemed necessary other than those on the current premises licence.

**c) Public safety**

No additional measures deemed necessary other than those on the current premises licence.

**d) The prevention of public nuisance**

No additional measures deemed necessary other than those on the current premises licence.

**e) The protection of children from harm**

No additional measures deemed necessary other than those on the current premises licence.

Checklist:

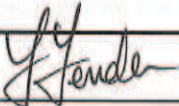
Please tick to indicate agreement

- I have made or enclosed payment of the fee.
- I have sent copies of this application and the plan to responsible authorities and others where applicable.
- I understand that I must now advertise my application.
- I have enclosed the premises licence or relevant part of it or explanation.
- I understand that if I do not comply with the above requirements my application will be rejected.

**IT IS AN OFFENCE, LIABLE ON SUMMARY CONVICTION TO A FINE NOT EXCEEDING LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION.**

**Part 5 – Signatures** (please read guidance note 10)

**Signature of applicant (the current premises licence holder) or applicant’s solicitor or other duly authorised agent** (please read guidance note 11). **If signing on behalf of the applicant, please state in what capacity.**

Signature	
Date	14 <sup>th</sup> January 2013
Capacity	Licensing Consultant

**Where the premises licence is jointly held, signature of 2nd applicant (the current premises licence holder) or 2nd applicant’s solicitor or other authorised agent** (please read guidance note 12). **If signing on behalf of the applicant, please state in what capacity.**

Signature	
Date	
Capacity	

<b>Contact name (where not previously given) and address for correspondence associated with this application (please read guidance note 13)</b>			
Frank Fender FJF Licensing Solutions Regent House 5-7 Melbourne Street			
<b>Post town</b>	Bedford	<b>Post code</b>	MK42 9AX
<b>Telephone number (if any)</b>	07846 747833		
<b>If you would prefer us to correspond with you by e-mail, your e-mail address (optional)</b> frank@fjflicensingolutions.co.uk			

**Notes for Guidance**

**This application cannot be used to vary the licence so as to extend the period for which the licence has effect or to vary substantially the premises to which it relates. If you wish to make that type of change to the premises licence, you should make a new premises licence application under section 17 of the Licensing Act 2003.**

1. Describe the premises. For example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place for consumption of these off-supplies, you must include a description of where the place will be and its proximity to the premises.
2. Where taking place in a building or other structure please tick as appropriate (indoors may include a tent).
3. For example state type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
4. For example (but not exclusively), where the activity will occur on additional days during the summer months.
5. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
6. Please give timings in 24 hour clock (e.g. 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.
7. If you wish people to be able to consume alcohol on the premises, please tick 'on the premises'. If you wish people to be able to purchase alcohol to consume away from the premises, please tick 'off the premises'. If you wish people to be able to do both, please tick 'both'.
8. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or semi-nudity, films for restricted age groups or the presence of gaming machines.
9. Please list here steps you will take to promote all four licensing objectives together.
10. The application form must be signed.
11. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
12. Where there is more than one applicant, each of the applicants or their respective agents must sign the application form.
13. This is the address which we shall use to correspond with you about this application.

APPLICATION FOR VARIATION OF A SEX ESTABLISHMENT LICENCE. (\* insert GRANT / RENEWAL / VARIATION / TRANSFER)

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

I / We	JOHN E. SHAYLER
<i>(Insert name/s of applicant/s – please read guidance note 1)</i>	

apply for the Grant / Renewal / Variation / Transfer\* of a Sex Establishment Licence for the premises described in Part 1 below (the premises) in accordance with schedule 3 of the Local Government (Miscellaneous Provisions) Act 1982 (\*delete as necessary)

**Part 1 - Premises Details** *(Please read guidance note 2)*

Postal address (including trading name, post code and telephone number of premises)	SHAYLERS 4 CHURCH STREET AMPTHILL MK45 2EH
---	--

**Part 2 - Applicant Details**

Please state whether you are applying for a licence as

Please tick yes

- |   |   |
|---|---|
| a) an individual or individuals *               | <input checked="" type="checkbox"/> please complete section (A & C) |
| b) a person other than an individual *          |   |
| i. as a limited company                         | <input type="checkbox"/> please complete all sections               |
| ii. as a partnership                            | <input type="checkbox"/> please complete all sections               |
| iii. as an unincorporated association or        | <input type="checkbox"/> please complete all sections               |
| iv. other (for example a statutory corporation) | <input type="checkbox"/> please complete all sections               |

**(A) Individual Applicant Details** (Please read guidance note 3)

Mr <input type="checkbox"/>	Mrs <input type="checkbox"/>	Miss <input type="checkbox"/>	Ms <input type="checkbox"/>	Other Title	LORD
Surname SHAYLER			First names JOHN		
Date of birth		26 <sup>th</sup> OCTOBER 1960			
Current postal address including post code		14 GEORGE STREET WOBURN BEDS MK17 9PY			
Telephone number (if any)		07760 784461			
E-mail address (optional)		dickterpin@yahoo.co.uk			
Mr <input type="checkbox"/>	Mrs <input type="checkbox"/>	Miss <input type="checkbox"/>	Ms <input type="checkbox"/>	Other Title	
Surname			First names		
Date of birth					
Current postal address including post code					
Telephone number (if any)					
E-mail address (optional)					

(Continue on separate page if necessary)

**(B) Other Applicants**

Please provide name and registered address of applicant in full. Where appropriate please give any registered number.

Name	
Address including post code	
Registered number	
Description of applicant (e.g. partnership, company, etc.)	
Telephone number (if any)	
E-mail address (optional)	



**(C) Description of Trading Activity**

<b>The premises will trade as:</b>						
a sex cinema <input type="checkbox"/>		a sex shop <input type="checkbox"/>		a sexual entertainment venue <input checked="" type="checkbox"/>		
<b>The premises will trade on the following days and between the following times:</b>						
<b>Monday</b>	<b>Tuesday</b>	<b>Wednesday</b>	<b>Thursday</b>	<b>Friday</b>	<b>Saturday</b>	<b>Sunday</b>
<b>From</b> 1900hrs	<b>From</b> 1900hrs	<b>From</b> 1900hrs	<b>From</b> 1900hrs	<b>From</b> 1900hrs	<b>From</b> 1900hrs	<b>From</b> CLOSED
<b>To</b> 0030hrs	<b>To</b> 0030hrs	<b>To</b> 0030hrs	<b>To</b> 0400hrs	<b>To</b> 0400hrs	<b>To</b> 0400hrs	<b>To</b> CLOSED

**(D) Licensing History**

Has any person or the corporate or unincorporated body referred to in this application: -

Been disqualified from holding a licence for a sex establishment?	NO
Been refused the grant / renewal / transfer of a licence for a sex establishment?	NO
Been the holder of a sex establishment licence when that licence has been revoked?	NO
If 'Yes' to any of the above please provide details:	
N/A	

**Part 3 - Declaration**

I/We:

**Please tick yes**


- Enclose the fee (Please make payable to Central Bedfordshire Council)
- Enclose evidence of identity containing a photograph in respect of each individual applicant / partner / director, as applicable
- Enclose either a criminal conviction certificate or criminal record certificate or the results of a subject access search of the police national computer by the National Identification Service
- Understand that if the above requirements have not been complied with my application will be rejected
- Understand that the information given may be used in conjunction with other authorities for the prevention and detection of fraud, and will be held on computer, subject to the Data Protection Act 1998.
- Confirm that the information supplied in this application is true to the best of my / our knowledge and belief.

N/A } Previous supply to Central Beds Council  
N/A }

**IT IS AN OFFENCE, LIABLE ON CONVICTION TO A FINE NOT EXCEEDING LEVEL 5 ON THE STANDARD SCALE, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION**

**(C) Signatures** (Please read guidance note 4)

Signature of applicant/s or applicant/s' solicitor or other duly authorised agent. If signing on behalf of the applicant please state in what capacity.

<b>Signature/s</b>	
<b>Date</b>	14 <sup>th</sup> JANUARY 2013
<b>Capacity</b>	LICENSING CONSULTANT

(D) Contact Details (Please read guidance note 5)

Contact name	FRANK FENDER
Contact postal address including post code	REGENT HOUSE 5-7 MELBOURNE STREET BEDFORD MK42 9AX
Telephone number (if any)	07846 747833
E-mail address (optional)	frank@fjlicensingolutions.co.uk.

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 COPY



**THE LICENSING ACT 2003  
CENTRAL BEDFORDSHIRE COUNCIL  
PREMISES LICENCE  
PART A**

<b>Premises licence number</b>	2000390
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**Part 1 – Premises details**

<b>Postal address of premises, or if none, ordnance survey map reference or description</b>			
Shaylers 4 Church Street			
<b>Town</b>	Amphill	<b>Post code</b>	MK45 2EH
<b>Telephone number</b>	01525 404448		

<b>Where the licence is time limited the dates</b>
N/A

<b>Licensable activities authorised by the licence</b>
Live & recorded Music Provision of entertainment facilities for making music & dancing Provision of late night refreshment Supply of alcohol

<b>The times the licence authorises the carrying out of licensable activities</b>
<b>Live &amp; recorded music, facilities for making music and dancing, late night refreshment(from 23.00hrs) – All indoors</b> Monday to Wednesday 18.00hrs to 00.00hrs Thursday to Sunday 18.00hrs to 01.00hrs <b>Non standard timings</b> - New Years Eve from finish times to start times New Years Day, Christmas Eve, St Patrick's Day & St George's Day until 0100
<b>Supply of alcohol</b> Monday to Wednesday 09.00hrs to 00.00hrs Thursday to Sunday 09.00hrs to 01.00hrs <b>Non standard timings</b> – as above

**The opening hours of the premises**

Monday to Wednesday 09.00hrs to 00.30hrs

Thursday to Sunday 09.00hrs to 01.30hrs

**Non standard timings** New Years Eve from finish times to start times New Years Day, Christmas Eve, St Patrick's Day & St George's Day until 0100. Plus 30 minutes at the end of finish times for a winding down period.

**Where the licence authorises supplies of alcohol whether these are on and/or off supplies**

ON & OFF

**Part 2**

**Name, (registered) address, telephone number and e-mail (where relevant) of holder of premises licence**

Lord John Shayler  
14 George Street  
Woburn  
Beds  
MK17 9PY  
07867728535

**Registered number of holder, for example company number, charity number (where applicable)**

N/A

**Name, address and telephone number of designated premises supervisor where the premises licence authorises the supply of alcohol**

Lord John Shayler  
14 George Street  
Woburn  
Beds  
MK17 9PY  
07867728535

**Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises the supply of alcohol**

MBD1000848  
Issued by: Mid Beds District Council

This licence is effective from 6<sup>th</sup> March 2008

Dated the 6<sup>th</sup> November 2012



**Susan Childerhoues**  
**Head of Public Protection**

## **Annex 1 - Mandatory conditions**

### **Mandatory conditions where licence authorises supply of alcohol**

- 1) No supply of alcohol may be made under the premises licence-
  - (a) at a time when there is no designated premises supervisor in respect of the premises licence, or
  - b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.
- 2) Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.

### **Mandatory condition: door supervision**

- 1) Where a premises licence includes a condition that at specified times one or more individuals must be at the premises to carry out a security activity, the licence must include a condition that each such individual must be licensed by the Security Industry Authority.

## **Annex 2 - Conditions consistent with the Operating Schedule**

- 1) A written policy be put in place outlining measures to prevent the sale of alcohol to persons under the age of 18.
- 2) All staff shall be suitably trained in the operating procedures for refusing service to any person who is drunk or is under age or appears to be underage.
- 3) Written authorisation to be in place identifying persons who are able to undertake the sale of alcohol and arrangements to be in place for a personal licence holder to monitor authorised activities on a regular basis.
- 4) Open containers of alcohol (glasses, bottles) are not to be taken from the premises.
- 5) The premises shall support local crime prevention initiatives and be actively involved in the local pubwatch scheme.
- 6) The area for consumption of alcohol must be clearly defined and no outside areas shall be used for the consumption of alcohol bought as an on sale.
- 7) The sale of alcohol for consumption in the designated area of the premises will be by staff service.
- 8) CCTV to be installed and maintained at the premises to the satisfaction of the Bedfordshire Police and Crime Reduction Officer. Arrangements must be made for the staff storage of the images for a minimum of 31 days and all images to be made available to the Police and Fire Service and Licensing Authority upon request.
- 9) No admission or re-admission after 2300 hours other than for existing customers who have left the premises to use the designated smoking area.
- 10) One trained SIA registered door supervisor to be on duty from 2100 hours to 0130 hours from Thursday to Sunday.
- 11) Ingress and egress notwithstanding all external doors and windows to the premises to be kept closed during entertainment events that involve amplified music or speech.



- 12) Prominent, clear and legible notices are to be displayed at all exits requesting patrons to respect the local residents and to leave the premises and area quietly.
- 13) The placing of bottles into receptacles external to the premises not to take place between 1900 and 0900 hours.
- 14) No amplified music or speech shall be audible inside the nearest residential property.

**Annex 3 - Conditions attached after a hearing by the licensing authority**

None.

**Annex 4 – Plans**

Attached



**THE LICENSING ACT 2003  
CENTRAL BEDFORDSHIRE COUNCIL  
PREMISES LICENCE SUMMARY  
PART B**

<b>Premises licence number</b>	<b>2000390</b>
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**Premises details**

<b>Postal address of premises, or if none, ordnance survey map reference or description</b>			
Shaylers 4 Church Street			
<b>Town</b>	Amphill	<b>Post code</b>	MK45 2EH
<b>Telephone number 01525 404448</b>			

<b>Where the licence is time limited the dates</b>
N/A

<b>Licensable Activities authorised by the licence</b>
Live & recorded Music Provision of entertainment facilities for making music and dancing Provision of late night refreshment Supply of alcohol

<b>The times the licence authorises the carrying out of licensable activities</b>
<b>Live &amp; recorded music, facilities for making music and dancing, late night refreshment(from 23.00hrs) – All indoors</b> Monday to Wednesday 18.00hrs to 00.00hrs Thursday to Sunday 18.00hrs to 01.00hrs <b>Non standard timings</b> - New Years Eve from finish times to start times New Years Day, Christmas Eve, St Patrick's Day & St George's Day until 0100
<b>Supply of alcohol</b> Monday to Wednesday 09.00hrs to 00.00hrs Thursday to Sunday 09.00hrs to 01.00hrs <b>Non standard timings</b> – as above

**The opening hours of the premises**

Monday to Wednesday 09.00hrs to 00.30hrs  
Thursday to Sunday 09.00hrs to 01.30hrs

**Non standard timings** New Years Eve from finish times to start times New Years Day, Christmas Eve, St Patrick's Day & St George's Day until 0100. Plus 30 minutes at the end of finish times for a winding down period.

**Where the licence authorises supplies of alcohol whether these are on and/or off supplies**

ON & OFF

**Name, (registered) address of holder of premises licence**

Lord John Shayler  
14 George Street  
Woburn  
Beds  
MK17 9PY

**Registered number of holder, for example company number, charity number (where applicable)**

N/A

**Name of designated premises supervisor where the premises licence authorises the supply of alcohol**

Lord John Shayler

**State whether access to the premises by children is restricted or prohibited**

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## Central Bedfordshire Council Licensing of a Sex Establishment

Local Government (Miscellaneous Provisions) Act 1982  
(Section 2, Schedule 3)  
As amended by Section 27 of the Policing and Crime Act 2009

CENTRAL BEDFORDSHIRE COUNCIL (hereinafter called "the Council"),  
being the licensing authority in that behalf, HEREBY GRANTS to: John E  
Shayler

Licence no.2/3 for the use of Shaylers, 4 Church Street, Ampthill, MK45 2EH

(hereinafter called "the licensed premises") as a sexual entertainment venue  
for a period of one year from the 3rd day of August 2012, subject to the terms,  
conditions and restrictions set out in the Standard Conditions and our  
Statement of Licensing Policy applicable to Sex Establishments hereto.

Dated this 3rd day of August 2012

A handwritten signature in black ink, appearing to be "Susan Childerhouse".

Susan Childerhouse  
Head of Service Public Protection

### **SCHEDULE**

1. Except with the previous written consent of the Council the licensed premises shall be permitted to be open for use as a sexual entertainment venue only on the following days and during the following times:
  - (a) 1900 hrs to 0030 hrs Monday to Wednesday
  - (b) 1900 hrs to 0130 hrs Thursday, Friday & Saturday
  - (c) Closed on Sundays
2. A & B - EXCEPT Good Friday and Christmas Day

PLEASE NOTE

1. In this licence the expression "sexual entertainment venue" shall have the meaning ascribed to it in paragraph 2 of the Third Schedule to the Local Government (Miscellaneous Provisions) Act 1982 (as amended by the Policing and Crime Act 2009) and the Council's Statement of Licensing Policy for Sex Establishments.
2. It is an offence to use the licensed premises otherwise than in accordance with the above terms conditions and restrictions which, on summary conviction, attracts a fine of up to £20,000.
3. It is an offence to admit to the licensed premises or to employ in the trade or business carried on in the licensed premises any person who is under the age of 18 which, on summary conviction, attracts a fine of up to £20,000.
4. The Licensee must ensure adherence to the items stated within Central Bedfordshire Council's Statement of Licensing Policy for Sex Establishments that relate to "Special Conditions for Sexual Entertainment Venues" on pages 29 & 30 of the policy
5. Copies of Central Bedfordshire Council Statement of Licensing Policy for Sex Establishments can be obtained online by accessing [www.centralbedfordshire.gov.uk](http://www.centralbedfordshire.gov.uk) and following the business link to Licences/licence-sex shops. Alternatively you can call 0300 300 8647 to request a copy.
6. The holder of this licence, if aggrieved by any of the above terms conditions and restrictions, may appeal to the local Magistrates Court within 21 days of the receipt hereof.

This Licence has been granted subject to conditions being complied with and maintained as described below;

**The decision of a licensing Sub-Committee**

The following conditions made as a result of a decision by a Licensing Sub-Committee held on 30/07/2012 (including Special Conditions for Sexual Entertainment Venues contained within the Council's Statement of Licensing Policy) are set out below:

- Access to the premises will only be via 'The Oxslip' entrance
- No signage referring to the establishment is to be displayed outside of the premises
- No advertising is to be displayed on or near the premises
- All Police conditions (5), as specified on page 59 of the Licensing Hearing report, and detailed below, will be complied with

**Conditions requested by Bedfordshire Police**

1. A minimum of 4 SIA registered door staff of whom one will be female will be on duty at the premises during operating hours and for a further 30 minutes after the terminal hour.
2. A suitable CCTV system to be installed to the satisfaction of Bedfordshire Police. The system to be operational at all times when licensed activities are being carried out. The system is to cover all public areas including booths and corridors but not staff changing rooms or any toilets in the premises. The system is to be adequately maintained and be capable of downloading recorded material onto removable media.
3. The siting of the CCTV system will be agreed with Bedfordshire Police prior to installation and will comply with that agreement at all times. Changes to the siting and standard of the CCTV system may only be made with the consent of Bedfordshire Police.
4. CCTV footage will be made secure and retained for a minimum of 31 days. CCTV footage to be supplied to the police and authorised officers of Central Bedfordshire Council on request.
5. At all times when the premises are open to the public there will be a member of staff on duty who is conversant with the operation of the CCTV system and who is able to download immediately any footage as requested by the police or an officer from the licensing authority.

All conditions and special conditions specified at Appendix 'E' of Central Bedfordshire Council Statement of Licensing Policy for Sex Establishments will be complied with

**Appendix E**

**Conditions**

**Access to premises**

- 1) Access must be afforded at all reasonable times to authorized officers of the council and the police and fire services.

2)

**Hours of Opening**

- 3) If granted the hours that premises may open to the public will be as stated on the licence.
- 4) The premises shall not open on Christmas Day or Good Friday.

**Management and Staffing of the Licensed Premises**

- 5) Where the licensee is a body corporate or an unincorporated body any change of director, company secretary or other person responsible for the management of the body is to be notified in writing to the council within fourteen days of such change and such written details as the council may

- require in respect of any new director secretary or manager are to be furnished within fourteen days of a request in writing from the council.
- 6) The name of the person who has been approved by the council as being responsible for the day to day management of the licensed premises shall be prominently displayed within the licensed premises.
  - 7) Every person employed on the premises in a capacity where he / she has or will have contact with members of the public in the course of carrying on any activity authorised by the licence, must have first been approved by the council.
  - 8) An approved person for the purposes of this condition shall be a person approved in writing in advance by the licensing authority following the submission of:
    - a) a criminal conviction certificate issued under section 112 or a criminal record certificate issued under section 113A of the Police Act 1997 or the results of a subject access search under the data Protection Act 1998 of the Police National Computer by the National Identification Service that has been issued no earlier than one calendar month before submitting it to the council;
    - b) a passport sized photograph in colour.
  - 9) A person shall only be approved for the purposes of the foregoing condition if the council considers him or her to be a suitable person to have control of the premises.
  - 10) At all times during which the premises are open to the public, one or more approved persons shall be present on the premises and shall be responsible for their management.
  - 11) Every person employed on the premises in the furtherance of the business shall wear a form of visible identification of a type approved by the council indicating his/her name and position.
  - 12) No person under the age of 18 shall be admitted to the licensed premises or employed by the licensee to work at the licensed premises.
  - 13) The licensee shall ensure that no part of the licensed premises shall be used by prostitutes (male or female) for soliciting or for any immoral purposes.
  - 14) Neither the licensee nor any employee or other person shall seek to obtain custom for the licensed premises by means of personal solicitation, by means of flyers, handouts or any like thing, outside or in the vicinity of the licensed premises.
  - 15) The copy of the licence and these conditions shall be displayed in accordance with paragraph 14(1) of Schedule 3 of the Local Government (Miscellaneous Provisions) Act 1982 in a conspicuous position at the premises for the customers to see.

### **External Appearance**

- 16) Windows and openings to the licensed premises, other than entrances, shall not be obscured otherwise than with the consent of the council but



shall have suspended immediately behind them, plain light coloured screens or blinds of a type and design approved by the council.

- 17) No advertisements or other notices or items shall be displayed so as to be visible from the exterior of the premises, subject to conditions 13 and 14.
- 18) The council shall approve the design of the front elevation of the shop which shall include reference to the name of the shop, its postal address, opening hours, website address and any security grilles/shutters.
- 19) As a general rule the name of the premises shall be of an uncontentious nature and light colours used throughout to the council's approval)
- 20) The exterior and entrance to the licensed premises shall be suitably screened so as to prevent any part of the interior being visible from outside the shop.
- 21) There shall be a solid outer and inner door fitted with automatic closures with such devices being maintained in good working order.
- 22) On the external facing of the inner door, there shall be displayed a notice in accordance with the requirements of the Indecent Displays (Control) Act 1981 namely:

***“WARNING***

***Persons passing beyond this notice will find material or activities on display which they may consider indecent. No admittance to persons under 18 years of age”***

**Maintenance and Repair**

- 23) The licensee shall maintain the licensed premises in good order, repair and state of cleanliness at all times, which will include the need to maintain the front and rear of the premises in a clean and tidy condition
- 24) The licensee shall take appropriate measures to ensure that refuse and discarded sex articles or waste stock from the premises are kept secure from public accessibility pending removal from site.
- 25) The licensee shall comply with any fire prevention and safety measures that may be required by the Fire Authority.

**General**

- 26) No part of the premises shall be let
- 27) Any breach of the conditions above may result in the licence being revoked and the licensee being prosecuted, where appropriate.

**Special Conditions for Sexual Entertainment Venues**

- 1) The Licensee shall in all things conduct the premises in a decent sober and orderly manner and take whatever steps are necessary to ensure that there is no profanity or obscene, immoral, licentious or indecent

behaviour likely to cause a breach of the peace. No persons aged under 18 years by way of staff, visitors, customers, entertainers or any others are to be present whilst the premise is operating.

- 2) When striptease/table dancing is being provided there shall be no physical contact between dancers and customers other than initial introductions (handshake) or when placing a tip in a dancers hand/garter.
- 3) Dancers shall re-dress at the conclusion of the performance and are to remain fully clothed (minimum bikini top and bottom) at all times except when giving a performance.
- 4) No persons other than dancers shall be in the licensed area in a state of undress.
- 5) Access to the dressing rooms shall be restricted and monitored at all times.
- 6) External advertising shall not show photographs or any visual representation of women and shall be in accordance with the advertising code.
- 7) A nominated person should supervise the dancers' cloakroom.
- 8) Management rules of conduct apply to all dancers.
- 9) There should be a minimum charge per table dancing.
- 10) Last time of entry to the premises to be one hour before closure.
- 11) Dancers must not be propositioned in any manner.
- 12) Other than arrival, departure, visiting the cloakroom or tipping as mentioned, customers are required to remain seated at all times in the table side of the dancing area.
- 13) A member of staff shall escort dancers arriving and exiting the club.
- 14) No dancer shall arrange to meet with, whether it is inside or outside of the premises, or have any correspondence (notes or business cards) with customers.
- 15) Employees, entertainers or dancers may not sit with customers unless all persons are fully clothed.
- 16) Dancers/entertainers may not leave the premises until the end of the agreed shift or performance, and must not be re-admitted that day or night unless as a part of a written contract.

- 17) Any person who can be observed from outside the premises must be properly and decently dressed, scantily clad persons must not exhibit in the entrance way or in the area surrounding the premises.
- 18) Persons performing table side striptease/dancing shall wear a G-string or bikini bottoms which shall at all times be worn covering the genitalia and should be made of opaque material. With exception to performances conducted in the designated private dance areas where full nudity is permitted.
- 19) There shall be no tableside performances to customers seated at a bar or standing.
- 20) When tableside striptease is taking place no performer shall dance with or towards any other performer and shall make no physical contact with another performer.
- 21) Tableside striptease performers are to remain standing during a performance of striptease.

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To: Dave McBain

Subject: Application for variation of premises licence, Shaylers, 4 Church Street Ampthill

Dear Mr McBain,

**Re: Application for variation of premises licence – John Shayler – Shaylers, 4 Church Street, Ampthill**

Please treat this email as an objection.

The Sex Entertainment Venue licence was granted despite strong opposition and anger from the residents of Ampthill.

There was significant media coverage of the public opinion and a petition containing over 2000 signatures was raised and presented. The only reason there were not more objections raised before the licence was granted was that many residents thought it was not a serious application and believed it would not actually happen. They also could not believe that anyone would grant a licence for such a venue in such an unsuitable location.

Now that an extension of the licence to 4am has been applied for, I am concerned that this could potentially result in more anti-social behaviour in the centre of Ampthill. Customers leaving the club at that time of the morning after drinking alcohol are more likely to be disruptive and commit a crime.

This would have a serious impact on:

The quality of life of local residents.

The prevention of crime and disorder.

The prevention of public nuisance and public safety.

The licence for The White Hart has been pulled back to an earlier time to try to stop these things. It would be a strange decision to then extend the licence of the SEV!

It would also place extra pressure on Police resources at a time when Police Officer numbers are being cut drastically.

There are a number of residential properties within the immediate vicinity of the premises in question. Some of the residences have young children whose sleep may be disturbed by private car and taxi traffic in the early hours of the morning. Broken sleep patterns could have an adverse affect on their education.

One of my employees has already been approached by males outside the club making lewd comments and causing her anxiety, stress and concerns.

The proprietor of the club has made a verbal assault on my partner's hairdresser and then driven off the wrong way out of the one way part of the car park.

All the above covers the four licensing objectives of the Licensing Act 2003.

I am strongly opposed to any extension to the licensing hours, and I hope the views of Ampthill residents will not be ignored this time. I hope that a sensible decision will be made and that common sense will prevail. I would be grateful if the Licensing Committee would take note.

Yours Sincerely

[REDACTED]  
Bedford Street,  
Ampthill  
Beds  
[REDACTED]



# Ampthill & District Preservation Society

*For the protection and conservation of our local architectural and environmental heritage*

Chairman:

[REDACTED]



Hon. Secretary:

[REDACTED]  
Ampthill,  
Bedford,  
[REDACTED]

23<sup>rd</sup> January 2013

Dear Chief Licensing Officer,

4 Church Street, Ampthill -  
Applications for Variation of Sex Establishment Licence  
and Variation of Premises Licence.

This Society objects to the applications for variation of permitted hours specified in the Sex Establishment Licence and the Premises Licence in respect of No 4 Church Street, Ampthill.

Our Society objected to the original application for grant of a Sex Establishment Licence and our reasons were set out in our letter dated 7<sup>th</sup> July 2012 a copy of which is attached hereto. Those reasons remain valid.

The Licence was granted by your Council in spite of numerous very strong objections by local residents of Ampthill. Spokespersons for Central Bedfordshire Council have since sought to justify grant of the Sex Establishment Licence by the number of "strict" conditions which were attached to the licence by the Council. It follows therefore that any relaxation of those conditions would nullify that justification.

Permitted hours specified in the Premises Licence should be based on the opening hours permitted by the Sex Establishment Licence.

Yours faithfully,

(Chairman)

(Secretary)

The Chief Licensing Officer,  
Central Bedfordshire Council,  
Watling House,  
High Street North,  
Dunstable,  
Beds.  
LU6 1LF.



# Ampthill & District Preservation Society

*For the protection and conservation of our local architectural and environmental heritage*

Chairman:

[REDACTED]

Hon. Secretary:

[REDACTED]

Ampthill,  
Bedford.

[REDACTED]

7<sup>th</sup> July 2012

Dear Chief Licensing Officer,

Application for Sex Establishment Licence –  
4 Church Street, Ampthill.

This Society objects to the application for grant of a Sex Establishment Licence in respect of 4 Church Street, Ampthill, for the reasons set out below.

- 1 The location of 4 Church Street is on the small Market Square which is at the heart of Ampthill and its town centre shopping area. Seating is provided on the square and it is a social area where people, especially children and young people, gather.
- 2 The premises are about 80 yards from the Maurice Kachuk School of Dancing which is situated in Kings Arms Yard opposite the Market Square. The school's pupils are mostly young children. In addition to those who arrive on foot many pupils arrive and depart by parent-driven cars which use the nearby Waitrose town centre car park situated immediately behind 4 Church Street. The pedestrian route from the car park to the school is via the market square and a pedestrian crossing close to 4 Church Street.
- 3 The Market Square is the venue for community events including the annual Civic Christmas Carol Service, and the formal Switching on of Christmas Lights with attendance of "Santa Claus" and many children. These events are held in front of 4 Church Street.
- 4 A popular market stall is frequently erected on the Market Square in front of 4 Church Square as are fund-raising, table-top sales in support of various charities.
- 5 Ampthill already attracts large numbers of revellers at night especially at weekends. There is frequent late-night noise, rowdy behaviour, occasional criminal damage and assaults in the town centre. A sex establishment will attract even more late-night visitors thereby escalating these problems.
- 6 4 Church Street is in the centre of the Ampthill Conservation Area which is wholly inappropriate for premises of the type proposed.

- 7 The premises are close to private dwelling houses and residential apartments in Church Street and Bedford Street.
- 8 There are bus stops in Church Street near the Market Square.

We submit that all the above reasons make the location in question wholly unsuitable for the activities which are proposed by virtue of the grant of a Sex Establishment Licence and we urge the Council to refuse the application.

Yours faithfully,

---

(Chairman)

(Secretary)

The Chief Licensing Officer,  
Central Bedfordshire Council,  
Watling House,  
High Street North,  
Dunstable,  
Beds,  
LU6 1LF.



Parmiter Way,  
Amphill,  
BEDFORDSHIRE

[licensing.section@centralbedfordshire.gov.uk](mailto:licensing.section@centralbedfordshire.gov.uk)

Central Bedfordshire Council  
Watling Street North  
Dunstable  
LU6 1LF

12 February 2013

Dear Sirs,

**Application to extend the licence obtained by the establishment "Shaylers" at 4 Church Street, Amphill ("Shaylers")**

I understand that applications have been made to; (1) extend the operating hours and the provision of sexual entertainment until 4am and; (2) the supply of alcohol until 3.30am on Thursday, Friday and Saturday evenings. I wish to strongly object to these applications.

The granting of any such extension would **undermine** the 4 licensing objectives imposed by the Council, which are:

**The prevention of Crime and Disorder**

It is well documented that late night licensing increases crime and disorder levels in the vicinity of the licensed premises. The council is well aware of this. In fact, this has been proven locally by the White Hart pub, which is opposite Shaylers, and has just had its late night license curtailed. It seems ridiculous to replace one problem immediately with another. We have to tolerate fighting, broken windows, damaged cars, litter and general disorder.

**Public Safety**

Many local people now feel so unsafe that they are unwilling to come into the centre of Amphill for a quiet drink or meal.

**The Prevention of Public Nuisance**

Whilst having taxi's available to take people home is very useful, it is extremely disturbing for residents to have to cope with the taxis queue noise into the early hours. Engines running and door slamming is not conducive to a good nights sleep!

**The Protection of Children from harm**

Our children are up early and often have to walk through the town centre the morning after a premises late night opening. They are witness to the vomit, broken bottles and property damage, which they find disturbing and threatening.

Why should the commercial interests of one company come before the interests of the residents in Ampthill who want to be able to frequent their own town centre safely and quietly, without fear of loutish behaviour from drunkards well into the early hours? Shaylers is located in the centre of Ampthill, which is a small historic market town not a large city and has a substantial amount of residential property and is also Conservation Area.

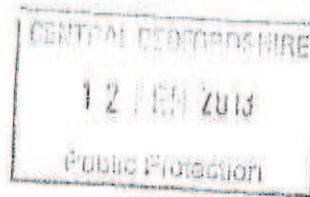
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Yours faithfully

A thick, black horizontal bar redacting the signature of the sender.

██████████  
Crayton Road  
Amphill,  
Beds ██████████

12<sup>th</sup> February 2013



[licensing.section@centralbedfordshire.gov.uk](mailto:licensing.section@centralbedfordshire.gov.uk)

Central Bedfordshire Council  
Watling Street North  
Dunstable  
LU6 1LF

Dear Sirs,

**Application to extend the licence obtained by the establishment "Shaylers" at 4 Church Street, Amphill (" Shaylers")**

We understand that applications have been made to; (1) extend the operating hours and the provision of sexual entertainment until 4am and; (2) the supply of alcohol until 3.30am on Thursday, Friday and Saturday evenings.

We wish to strongly object to these applications. The granting of any such extension would **undermine** the 4 licensing objectives imposed by the Council which are:

- **The prevention of Crime and Disorder**
- **Public Safety**
- **The Prevention of Public Nuisance**
- **The Protection of Children from harm**

The reasons are as follows:

1. Shaylers is located in the centre of Amphill, which is a small historic market town which comprises a substantial amount of residential property and is a Conservation Area. Shaylers is located in an historic building in the centre of the town. It is surrounded by narrow streets.
2. As far as we are aware all of the other pubs and restaurants in the centre of Amphill only have a licence until 11pm or midnight. Indeed, The White Hart (which is a pub that is only 50 meters from Shaylers) has recently had its licence curtailed and now has to be closed by midnight.
3. A late licence in a small residential town creates numerous problems. The residents of central Amphill have been subjected to:-
  - People screaming and shouting into the small hours of the morning causing distress and sleep deprivation to many residents including young children;
  - Crime and disorder. Many fights have broken out, countless windows have been smashed, personal possessions destroyed or stolen and cars damaged. The crime statistics for the centre of Amphill highlight these problems and show that most crimes are committed late at night;
  - Anti social and drunken behaviour. People have regularly vomited and/or urinated on the street or on resident's property, rung door bells and dropped litter (often beer bottles and glasses which get broken and create a hazardous and dangerous obstacle the following morning);
  - Taxis clog up the narrow streets often running their engines late into the night and car doors are slammed causing further disturbance;

-2-

- The centre of the town is becoming an intimidating and no go area for many people and primarily the people who live there!
4. The above problems have been caused by late licences operated by Shaylers and The White Hart. People have no doubt frequented both establishments. The simple fact is that the longer people are allowed to drink, the more intoxicated they become and the more problems they cause. This in turn results in more misery for the residents of Ampthill and more precious resources being wasted on sorting out these problems such as increased policing, pressure on environmental health services and stress on vital hospital and ambulance services.
  5. As mentioned above the centre of Ampthill is *primarily* a residential area where many families reside. It is not a city centre; so how can a licence until **4am** be reasonable or justified? How often are such late licences granted?
  6. What purpose will it serve and who will it benefit? The only person who will really benefit will be the applicant. Indeed, how many local people will want to go out until 4am? Surely such a late licence will not serve the community it will just attract people from elsewhere who will then cause problems for the people in the community! How can this be fair and reasonable?
  7. How will such a late licence be policed? At present, the service operated by the Environmental Health department finishes at 1am, so any problems with noise cannot be dealt with after this time. How many police officers will be on duty and or patrol at 4am. So if the licence is extended are the community services needed to monitor it also going to be extended?

We understand that it has been stated by a representative of the Licensing Department that any objection put forward must be based on evidence directly attributable to the premises and cannot be based on hearsay or likelihood. This is incorrect. The Guidance issued to Licensing Authorities by the Secretary of State makes it clear that evidence relating to general problems in a locality **can and should be taken into account**. Furthermore, problems have occurred in the centre of Ampthill late at night since Shaylers opened and as Shaylers and The White Hart are the only establishments in the centre of Ampthill which have (or had in the case of The White Hart) a licence beyond midnight then these problems are directly attributable to the establishments having a late licence i.e. Shaylers. Finally, some sense has prevailed in revoking the late licence held by The White Hart and it has been recognised that due to the numerous problems experienced by local residents that the centre of Ampthill is not an appropriate place for there to be establishments with late licences. Accordingly, it would be a ludicrous state of affairs for the same Licensing Department to then go and grant another establishment an even later licence! It would be absurd and a complete waste of precious public funds. If the licence is granted then there is no doubt that problems will arise which will have to be managed and policed by the environmental health and the police officers and this will then lead to a review of the licence. All this can be avoided by the applications being refused on fair and reasonable grounds.

We trust that due consideration will be given to the above points and we look forward to hearing from you. We also understand that our identity will not be passed to the applicant unless our permission is given.

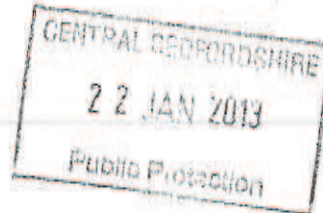
Yours faithfully,



Brinsmade Road  
Amphill  
Bedford

20 January 2013

Licensing Team  
Central Bedfordshire Council  
Watling House  
High Street North  
Dunstable  
LU6 1LF



Dear Sirs

### **SHAYLOR'S VARIATION ON LICENSING HOURS**

We note that Shaylers have applied for extended licensing hours each Thursday, Friday and Saturday, from 1-30am to 4.00am. The sale of alcohol will cease at 3.30am.

We wish to object to this extension of time for the following reasons:

1. Public Nuisance

Shaylers is situated very close to residential properties in Market Square, Bedford Street and Church Street, Amphill.

Noise from closing car doors and general chatter of people leaving the premises at up to 4.00am will very likely cause disturbance to the occupants of these surrounding residential properties.

Such disturbance will be exacerbated during the summer months when bedroom windows could well be left open for ventilation purposes. In addition, many of the premises are listed and consequently will not have the benefit of double glazing to help, deaden the noise.

2. Crime and Disorder

Since Shaylers opened in late 2012, several events have taken place in the vicinity of Amphill Market Square which have been recorded in the police crime register.

In several instances excessive drink has been identified as the cause of the problem and extended hours at Shaylers Club will not help this situation. It is our fear that it will, in fact, considerably exacerbate the problem.



We are of the opinion that the present opening hours are quite sufficient for a business of this nature in the pleasant residential surroundings of Amphill Town Centre. We are also fearful that a successful application in this instance could well make other applications for alcohol license extensions difficult, if not impossible, to refuse.

For the above reasons we strongly oppose the application.

Yours faithfully

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*Dunstable Street*  
*Amphill*  


18<sup>th</sup> January 2013

Central Beds Council  
Licensing Committee  
Dunstable

Dear Sirs

I am given to understand that Shaylers of Church Street, Amphill had applied to extend its opening hours until 4:00am and alcohol being served until 3:30pm.

As this establishment was open against the wishes of the residents of Amphill, I wish to object to this proposal.

1. There are residential properties adjoin the car park.
2. With Policing coming under further constraints, who will monitor the activities of these premises or surrounding area?
3. I am unaware of anyone local attending this establishment. If clients are arriving by car, with no public transport running at the proposed hours, those leaving at 4:00am are going to depart by the vehicle they arrived in. You can rest assured they will not have been drinking non alcoholic drink all the hours this establishment is open.
4. This will be seen as the thin end of a wedge by Mr Shayler to the residents of Amphill.

Yours sincerely

Brinsmade Road  
Amphill,  
Beds.

21 January 2013

Licensing Team  
Central Beds Council  
Walling House  
High Street North  
Dunstable  
LU61LF



Dear Sirs

Variation of Premises Licence: 4 Church St., Amphill

*I wish to object to the application by John Shayler, "Shaylers", to extend opening and drinking hours on Thursday, Fridays and Saturdays.*

*Amphill is, or was, a small quiet residential town in which drinking and dancing until 0330 and 0400 is wholly inappropriate.*

*We live quite close to the town centre and already suffer noise nuisance from drunken revellers around midnight to 0200. To allow the requested extensions would make this problem worse, particularly since many late night revellers park their cars in residential streets away from the pubs and clubs they frequent. More noise and trouble from shouted 'goodbyes', slammed car doors, revving engines etc. is unacceptable and would degrade the environment for which we pay substantial amounts in Council Tax.*

*Yours sincerely*



Dave McBain

---

From: [REDACTED]  
Sent: 25 January 2013 16:18  
To: Licensing Enquiries  
Subject: Application for variation of premises licence: Shaylers  
Licensing Section  
Central Bedfordshire Council  
Dunstable

25th January 2013

Dear Sirs

I am writing to urge you most strongly to reject the application for an extension of licensing hours at Shaylers in Church Street Ampthill

I was one of the residents who originally wrote to oppose the granting of an SEV licence at these premises, based on the total unsuitability of the location. It is in the centre of our community, surrounded by residential premises, and with a childrens' shops and dance school within a few yards. I was worried then about anti-social behaviour by customers, possibly having consumed quantities of alcohol, with the resulting possible danger to young people. I was also worried about noise disturbance late at night for local residents.

Unfortunately, despite the opposition of the Town Council, and a large number of Ampthill residents (a petition of over 2000 has been handed over) the licensing sub-committee nevertheless controversially saw fit to grant the licence.

I should like to register my strong opposition to the granting now of an extension to the licensing hours, which I consider would be adding insult to injury. The impact on local residents of increased noise nuisance, and the danger of unacceptable loudish behaviour from the premises being open until 0400 would be substantial.

I hope that on this occasion the views of Ampthill residents will not be ignored.

Yours faithfully

[REDACTED]  
[REDACTED]  
Bedford Street  
Ampthill  
[REDACTED]  
[REDACTED]

Subject: John Shayler application for variation order of licence

Dear Sir/Madam

I strongly object to the application made by John Shayler for a variation order of his licence for his premises on the market square Ampthill.

The area concerned is a residential one, a statement of fact already established by the licence committee. The 120 residents in the area have endured for some time the effects of the extended licence, held by the White Hart, which thankfully has now been withdrawn. It would be a tragedy if one licence was removed only to be replaced by another for nearby premises. There would also be the added noise of cars leaving the only car park in town, which is in a square surrounded by residential accommodation.

Ampthill is not a metropolis but a small Georgian market town which is peaceful and quiet and we love it! I hope that the licensing committee take into consideration the strong feelings of the local community and refuse this application.

[REDACTED]  
Fallowfield  
Ampthill  
[REDACTED]

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Russell Drive  
Amphill  
Bedfordshire  
[Redacted]

28<sup>th</sup> January 2013

Licensing Team  
Central Bedfordshire Council  
Watling House  
High Street North  
Dunstable  
Beds. LU6 1LF

Dear Sir / Madam,

**Ref: Application by Shaylers Lap Dancing Club to extend licence for alcohol sales to 03.30 a.m. and dancing to 04.00 a.m. on Thursdays, Fridays & Saturdays**

I understand that any objections to the above licensing application must be made in writing and relate to one of four categories. We are therefore objecting under the following categories:

1. The prevention of crime & disorder.

By allowing people to drink for a longer period of time, there is statistically a higher risk of crime and disorder. We already have too many instances of drunken arguments and fights in the centre of Amphill at the weekends – we need to curtail rather than increase this.

Our strained police resources cannot afford to be called on in the early hours of the morning.

2. Public safety.

Extended drinking time results in more drunken behaviour, results in a risk to public safety.

Please listen to local residents' objections on this occasion and recognise how inappropriate this club is in the centre of such a small residential town.

We look forward to acknowledgement and action as a result of our objection, along with the many others you will no doubt receive.

The United Benefice of Ampthill, Millbrook and Steppingley

[REDACTED], Rectory Lane, Ampthill, Bedfordshire, [REDACTED]  
[REDACTED]  
[REDACTED]

Dear Sir/Madam

You will be well aware of the anger caused to many of the residents of Ampthill by the original granting of a licence to Shaylers. Without repeating the original points I write on behalf of myself and my congregation to protest against any extension to a licence regarding that premises.

This club is not a good advertisement for our town, the original licence should never have been granted and we hope that in the near future Shaylers will close down completely.

Yours truly

/

CENTRAL BEDFORDSHIRE  
04 FEB 2013  
Public Protection

**From:** [REDACTED]  
**Sent:** 11 February 2013 11:39  
**To:** Dave McBain  
**Subject:** RE: 4 Church Street, Ampthill - Variation applications, objections

Dear Mr McBain

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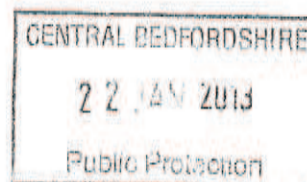
I would like to make an objection to the application for a variation of the above licence on the grounds to prevent crime and disorder. This is based on the fact that Bedfordshire Police have now only two Police Stations that are able to respond to calls to deal with crime and disorder ie Luton Police Station and Police HQ at Kempston. Ampthill Police Station is no longer a station where Police Officers are able to respond from and therefore the Police would be unable to deal effectively with the increase in use of the club and be available to carry out the vital task of patrol and prevention of crime and disorder. [REDACTED] Brinsmade R [REDACTED]

---

The Cloisters  
Amphill  
Bedford

21<sup>st</sup> January 2013

Licensing Team  
Central Bedfordshire Council  
Watling House  
High Street North  
Dunstable  
Beds. LU6 1LF



Dear Sirs,

**Application for Licence Extension by Shaylers Sex Entertainment Venue  
4 Church Street, Ampthill**

We wish to formally object to the application for an extension to the opening by Shaylers Lap dancing Club.

The basis of our objection is that to extend the hours the Club is open would be totally inappropriate. The property, which is situated in the heart of this historic Town, is in very close proximity to residential properties. The current hours are already inappropriate for this establishment which, as you will be aware, was opened despite the overwhelming objection of local people.

Yours faithfully,

Objection.  
I have also given a copy to John Ellis.

Kind Regards  
Lisa Burton  
Planning Admin  
West team

---

**From:** [REDACTED]  
**Sent:** 23 January 2013 13:43  
**To:** Planning Online  
**Subject:** SHAYLERS - EXTENDED LICENCE OBJECTION

To whom it may concern,

I wish to raise an objection to the request for extended licence hours at shaylers in Ampthill. I have genuine concerns for how extended opening hours could encourage unlawful and menacing behaviour within Ampthill.

I already strongly object to the club being there at all, having two young children, we regularly walk through Ampthill and I am extremely worried about the safety of our family around the area of shaylers. I hate that I have had to explain to my 5 year old that there are people who think they can put a price on another person for the sake of making money. Please don't give this company any more licence.

Kind regards

[REDACTED]

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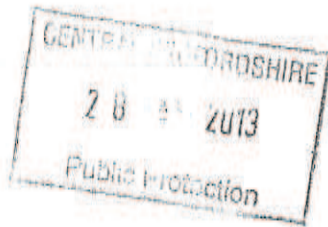
Central Bedfordshire Council  
Priory House, Monks Walk, Chicksands,  
Shefford, Bedfordshire SG17 5TQ  
[customer.services@centralbedfordshire.gov.uk](mailto:customer.services@centralbedfordshire.gov.uk)  
[www.centralbedfordshire.gov.uk](http://www.centralbedfordshire.gov.uk)

\*\*\*\*\*

Improving the quality of life for all

\*\*\*\*\*

This email is confidential and intended exclusively for the use of the intended recipient



[REDACTED] Dunstable Street  
Amphill  
Bedfordshire  
[REDACTED]

Licensing Team  
Public Protection  
Central Bedfordshire Council  
Watling Street North  
Dunstable  
LU6 1LF

23rd January 2012

Dear Sirs

Re: Application for extension of sex entertainment licence in respect of 4 Church Street, Amphill

I write with regard to the application to extend the sex entertainment license at the above venue. Please treat this letter as a letter of objection.

I live [REDACTED] Dunstable Street which according to Google Maps is 100 metres from the venue. At weekends taxis queue outside our house to take people home from the pubs and crowds of people congregate outside our house. Our house is built on the pavement and we are often disturbed by loud late night behaviour. We have to call the police several times a year for example during an incident when a very drunk man was hitting his girlfriend. There is also the noise factor. We have two children and are often woken in the early hours by rowdy behaviour. When you are roused from your sleep by people being flung into your railings or any loud noise, you do wake up with your heart pounding!

We love being part of a vibrant community, but are saddened by the way in which Amphill is being stripped of its character and reputation as a family friendly place. If the SEV licence is extended to 4am crime and disorder will increase and have a direct impact on the quality of our life. We *will* be woken in the early hours and it *will* seriously disrupt our night's sleep.

Increase of the SEV hours into the early hours will encourage people to stay in town longer and drink longer. This puts us as residents at risk. To return to an earlier example, after I called the police to stop a drunken man pummelling his girlfriend further outside my house, I returned to my house shortly after midnight to find my husband had bolted our front door afraid of repercussions from the man and his family who had turned up and abused the police. It took me a while to get in and in the meantime the same man came up to me in the street. I naturally felt menaced.

Research carried out by Julie Bindell for Glasgow Council links the objectifying of women in sex entertainment venues with an increase in violence towards women. As a woman, and as a mother of a 13 year old girl, I find this threatening. Men will be coming out of the lap dancing club at 5am or later, drunk and sexually frustrated. This threatens not only those out late, but children and residents out early the next morning such as my 13 year old daughter and 10 year old son. I regularly go for a run at 6.40am. Paper boys and girls and others are out by 6 am and they could encounter drunk, sexually frustrated men and



be assaulted by them. Imagine the damage that would be done not only to that child, but to Ampthill locally and nationally.

A report by PC Carey, Licencing Officer for Bedfordshire Police dated 24th February 2011 reported that there had 46 reported incidents of public disorder, criminal damage, violence and anti social behaviour. 18 took place between the hours of 10 p.m. and Midnight and 28 incidents took place between the hours of Midnight and 3 a.m. Most of the incidents took place at the weekends especially those in the latter time period. The incidents I encountered personally as just one local resident will not have been included in these statistics as I did not ask for a crime reference. They suffice to show however that crime and disorder and risk to public safety increase when late night entertainment is available. If the hours for the lap dancing club are extended it will increase the period of time that people can continue to drink and extend drunken behaviour further into the early hours.

The number of taxis that operate outside our house shows just how many people come into Ampthill to be entertained. Surely it is to the detriment of the town to attract people by offering a late night sex industry to mid Bedfordshire.

When considering this application to extend the SEV hours, please consider the nature and locality of the Club. It is in the centre of a Georgian market town at the hub of a small community with a high concentration of local residents. It is the place where teenagers gather to meet their friends. It is the place where we gather to sing carols round the Christmas tree. It is the place the local churches meet for their Easter parade or Remembrance Sunday parade. The bench outside is where I used to sit with my children when they were little watching the world go by. Daily I and my children walk past it to go to school, or to pop to Waitrose. The importance of the square to our community which the sex club now dominates cannot be over emphasised. To extend the licence is to adversely impact on the nature and character of the centre of Ampthill.

Please also consider the fact that the Club has only been open since 30 November. My understanding is that it is only open Friday and Saturday nights which means that it has only been open 16 times. At the time of opening Councillor Spurr was unable to confirm that the conditions attached to the SEV had been met and could only say that a visit a few days earlier showed some progress towards meeting the conditions. For this, read conditions were not met. It has proved impossible for us as resident to get information for the Council over

- what conditions have and have not been met
- what enforcement notices have been served if any
- the progress if any in enforcing compliance with the conditions
- the outcome of the visits to the Club that was planned for the first 8 weeks of its opening
- what monitoring is currently in place
- statistics from the police of incidents of crime and disorder since the opening of the Club.

When I have asked for information the head of legal services John Atkinson wrote:

"You also asked how the public could be kept apprised of the inspections of the club and what is being done to rectify any breached identified. Naturally, we are keen to keep local people informed of any material developments, but we need to observe our normal enforcement processes. Inspections may give rise to potential prosecutions and we need to ensure that any enforcement action is not compromised by publicity. In so far as is practical, we will keep local Members informed of the steps we are taking, but I hope you understand that to go much beyond this risks compromising any potential prosecutions."

Unfortunately, in reality it means that we know nothing. To extend the hours without appraising those whose lives are directly affected by the Club, will further undermine local residents' belief that the Council is being self-serving in justifying the licencing committee's silly decision to grant the licence in the first interest and is only interested in covering its own back, rather than being accountable to its electorate.

It is too early to extend the licence. The Club must show that it is meeting the conditions imposed on it and will continue to do so. Data from other SEV Clubs shows that boundaries lapse as time goes on. The licence is up for review in August. At that point the ability and willingness of the Club to meet its conditions and the ability of the Council to enforce those conditions can be scrutinised then. After 16 nights it is too early to make a decision.

---

Please confirm that this letter will be put before the Licensing Committee who will hear Mr Shayler's application and confirm when and where the application will take place.

Yours sincerely



The Cloisters  
Amphill  
Bedford

26th January 2013

Licensing Team  
Central Bedfordshire Council  
Watling House  
High Street North  
Dunstable  
Beds. LU6 1LF

Dear Sirs,

**Application for Licence Extension by Shaylers Sex Entertainment Venue  
4 Church Street, Ampthill**

We acknowledge receipt of your letter of the 22<sup>nd</sup> January indicating that you cannot accept our objection.

We are aware that the close proximity of housing was taken into account when the original application was considered. However, this was on the basis of the hours that the Club would be open, as stated on the original application. The proposed extension, however, would take the opening hours more than half way through the night and we believe that this is unacceptable for the town and particularly for those living in the immediate area of the premises. Ampthill is a small residential town, little more than a village, and cannot be regarded in the same way as a large town or city with an active night life.

As you will be aware, Ampthill has recent history involving premises with a late licence where action was taken by the Licencing Authority to withdraw the extended licence. Residents should not be subjected to this risk again. If granted it could open the way for a complete change to the culture of the town which would not be appropriate and, be totally against the wishes of the local residents whose interests and views you must surely take into consideration.

We therefore request that you accept our objection on the basis of the terms set out in this letter.

Yours faithfully,

HOLLAND ROAD

30<sup>th</sup> January 2013

AMPHILL

Bedford



To whom it may concern

I would like to say that my husband and I strongly object to 'Shaylers' in Ampthill getting an extension to their existing licence until 4 am in the morning.

We cannot understand how they got their license in the first place. A lap dancing club is not wanted or desirable in our delightful Georgian Market Town. The sooner their licence is withdrawn, the better.

Licensing Team,  
Central Bedfordshire Council,  
Watling House,  
High Street North,  
Dunstable,  
Beds LU6 1LF



[REDACTED] Dunstable Street  
Amphill  
Bedfordshire  
[REDACTED]

23rd January 2013

Dear Sirs

Re: Application for extension of Sex Establishment license in respect of Sex Entertainment Venue at 4 Church Street, Amphill.

I write with regard to the application to extend the sex establishment license hours at the above venue. Please treat this letter as a letter of objection.

I live [REDACTED] Dunstable Street, which according to Google Maps is 100 metres from the venue, and which is very much in the heart of this beautiful Georgian market town. My house is built on the pavement and we are often disturbed by drunken behaviour, which is invariably related to drinkers leaving Amphill's licensed establishments, such as Shaylers. My two children - that is my ten year old son and my thirteen year old daughter - share our house.

If the SEV licence is extended to 4am, crime and disorder will increase and have a direct impact on the quality of our life. We *will* be subject to more anti-social, unruly and violent behaviour. Such a decision would put us at greater risk.

Research carried out by Julie Bindell for Glasgow Council links the objectifying of women in sex entertainment venues with an increase in violence towards women. Men will be coming out of the lap dancing club at 4.30 am or later, drunk and, in all probability, sexually frustrated. This threatens any woman or girl who happens to be out in the early hours - for example a teenage girl coming home from an all night party would not be safe. This is a residential area. It frankly isn't a suitable location for a striptease club at all. Allowing the club to ply its trade until 4.00 a.m. three nights a week is totally unfair on the residents of the town.

The SEV in question is in the heart of the quaint, historic market town in which I live. It is very much in a gateway area that is also a residential area (I speak as a resident living within 100 metres of the establishment). The SEV at 4 Church street already dramatically degrades the character of our Georgian market town. Allowing it to remain open for longer into the early hours would increase its deleterious affect on the character of Amphill.

In the House of Commons in October last year, responding to a question about the SEV at 4 Church Street, Amphill asked by Nadine Dorries MP, the Prime Minister David Cameron said, "we have changed the licensing laws to give the planners greater power to alter licences, and I believe that that can apply to the sorts of premises to which she refers."

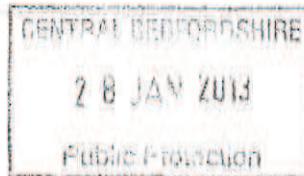
Please use this opportunity to reject Shaylers' request to vary his SEV license. The residents of Ampthill don't want the sex trade in our town, and it is up to you, as our democratically elected representatives, to stand up for us, using whatever means are available to you within the law. Do not make Ampthill a worse place to live and to bring up children by allowing Shaylers to remain open longer.

Please confirm that this letter will be read out before the Licensing Committee who will hear Mr Shayler's application and confirm when and where the Licensing hearing will take place.

Yours sincerely,

---

Licensing Team,  
Central Bedfordshire Council,  
Watling House,  
High Street North,  
Dunstable,  
Beds LU6 1LF



2 Objectors  
made this  
statement.

[REDACTED] Dunstable Street  
Amphill  
Bedfordshire  
[REDACTED]

23rd January 2013

Dear Sirs

Re: Application for variation of a premises licence in respect of 4 Church Street, Amphill.

I write with regard to the application to vary the premises license hours at the above venue. Please treat this letter as a letter of objection.

I live [REDACTED] Dunstable Street [REDACTED]  
According to Google Maps my house is 100 metres from 4 Church Street. And both my house and the premises in question are very much in the heart of this beautiful Georgian market town. My house is built on the pavement and we are often disturbed by drunken behaviour, which is invariably related to drinkers leaving Amphill's pubs. The worst incidents tend to happen on Friday and Saturday nights, when the pubs stay open later, and we have had to call the police because of anti-social, threatening or violent behaviour on a number of occasions.

If the alcohol licence for the strip club at 4 Church Street is extended to 3.30 a.m. on Thursdays, Fridays and Saturdays, crime and disorder will increase and this will have a direct impact on both the quality of my family's life and our safety. We *will* be subject to more anti-social, unruly and violent behaviour and other public nuisances.

A report by PC Carey, Licencing Officer for Bedfordshire Police dated 24th February 2011 reported that there had 46 reported incidents of public disorder, criminal damage, violence and anti social behaviour. 18 took place between the hours of 10 p.m. and Midnight and 28 incidents took place between the hours of Midnight and 3 a.m. Most of the incidents took place at the weekends - especially those in the latter time period. They all involved alcohol.

I have personally witnessed a number of ugly incidents in the centre of Amphill in the early hours of the morning - including a man headbutting his girlfriend, several fights, and bottles being thrown at taxis. I have literally seen blood on the road on several occasions and I have also been woken many times from my sleep by noise outside my front door - often drunken shouting and chanting or inebriated and violent arguments. On the occasions when I reported these incidents to the police, they will not have been included in the official statistics as I did not ask for a crime reference.

My personal experience as a resident of Amphill town centre strongly confirms the statistics, which show that crime, disorder and the risk to public safety increase when alcohol is served into the early hours of the morning. If the drinking hours for Shayler's

premises are extended, this will obviously increase the amount of alcohol that the men who come to watch his strippers are able to consume. Drunken behaviour will extend further into the early hours.

I note that the White Hart Hotel in Ampthill has recently had its licensed hours reduced. I sincerely hope that you will apply this precedent to Shaylers' also. Indeed, if you don't, I would argue that the problem that you have rightly addressed by curtailing the White Hart's licensing hours will merely relocate itself to Shaylers, which would destroy the laudable progress that you have achieved.

Please confirm that this letter will be read out before the Licensing Committee who will hear Mr Shayler's application and confirm when and where the Licencing hearing will take place.

Yours sincerely,



**Dave McBain**

---

**From:** Patricia Davies  
**Sent:** 05 February 2013 12:11  
**To:** Dave McBain  
**Subject:** FW: Shaylers Ampthill

Pat Davies MIOL, MCM  
Licensing Co-Ordinator  
Public Protection

Central Bedfordshire Council Watling House, High Street North, Dunstable, Beds LU6 1LF  
Tel: 0300 300 4172 Int Ext 74172  
Email: [patricia.davies@centralbedfordshire.gov.uk](mailto:patricia.davies@centralbedfordshire.gov.uk)

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\*Information security definitions:

Restricted - Sensitive Data only to be sent via secure email e.g. GCSX or message labs

Protected - Contains personal data covered by the Data Protection Agency

Not protected - General Data

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**From:** [REDACTED]  
**Sent:** 05 February 2013 12:02  
**To:** Patricia Davies  
**Subject:** Shaylers Ampthill

Dear Ms Davies

I note from items in the local press that the proprietor of Shaylers in Ampthill has applied for an extension to his licence as a sexual entertainment venue to 3 a.m on Thursdays, Fridays and Saturdays. When I tried to verify this by checking the notice in the front window of said establishment, I was unable to read the detail because of condensation covering the notice. As the licensing authority, I believe it is your duty to ensure that such notices are clearly displayed and I suggest that you are in breach of your duty in this case.

In terms of the application, I would like to register my strong objection to such an application. I can only assume that the motive is to increase the number of clients attending the establishment and consequentially, increase both the numbers of people leaving at different times during the late evening and during the night and the noise that will result. Even the quietest of cars inevitably make a noise when started and driven away, coupled with car doors being slammed and very probably, noise from shouting and laughing as people leave the premises. I would like to highlight the fact that the centre of Ampthill is a residential area, with flats over the retail premises opposite the proposed site and also, just round the corner above the new retail premises, overlooking the car park. I suspect that the noise of people entering and leaving the premises late at night, particularly at weekends, would be most disruptive.

I reiterate my strong objection to any change in the current licence for this establishment.

Yours sincerely

[REDACTED]

06/02/2013

[Redacted]  
Claydon Lane  
Amphill  
[Redacted]

Public Protection  
Central Area Council  
Working Stn  
Dunstable

4-2-13

CENTRAL BEDFORDSHIRE  
06 FEB 2013  
Public Protection

Dear Sir

I am writing to you in the strongest terms to ask you to reject Mr Shayler's licence extension for his club in the Centre of Amphill, when it is put before you.

Amphill did not require or request a lapdancing club in its Centre, and it most certainly does not require an extension to 4 am. I object for all the following reasons:-

1. Prevention of crime or disorder in the Centre of Amphill.
2. Public Safety element, as well as the prevention of nuisance.
3. Last but not least the protection of vulnerable children from this uncalled for nuisance. It is, on the whole, not patronised by the locals of Amphill. Please reject out of hand that you

Yours sincerely

[Redacted Signature]

Licensing Team  
Central Bedfordshire Council  
Watling House  
High Street North  
Dunstable  
Beds  
LU6 1LF

[Redacted]  
Neotilbury Wood  
Amptwell  
Bedford

CENTRAL BEDFORDSHIRE  
07 FEB 2013  
Public Protection

[Redacted]  
07-02-2013

Dear Sir

Ref Shaylers 4 Church Street Amptwell  
Variation of Premises Licence

We strongly object to the application for a change to the above Premises Licence, for a Performance of Dance, added, until 04:00 Hours, on Thursdays, Fridays and Saturdays, and the sale of Alcohol to 03:30 Hours on each of the above days.

- Our Objections are based on the following reasons.
- a) Noise from persons leaving the Premises, which is in a Residential Area, up to 04:30 Hours by Customers and Staff.
  - b) Cars from Customers and Staff and Taxis, Doors being Slammed Shut, Engines being revved up, and Taxis waiting for Trade with engines continuously running while parked.
  - c) The recent reducing of the White Hart Hotel Licensing Hours and opening Hours, due to the Noise and Anti Social Behaviour experienced by the local residents, would give the customers of the White Hart Hotel the opportunity to cross the Road to "Shaylers" when the White Hart Hotel closes at 12:00 midnight.

This would almost certainly be counter productivity to what the reduction of Hours, has already achieved in the reduction of Noise, and Disruption to local Residents,

Yours faithfully

[REDACTED]  
Bedford Street  
Amphill  
Bedford  
[REDACTED]



1<sup>st</sup> February 2013

Dear Sirs,

I am writing to object to the extension of hours to allow sex entertainment to take place from 19.00 to 04.00hrs on Thursdays, Fridays and Saturdays.

I am objecting to this variation.

The licensee has not fully adhered to all conditions put into place when the S.E.V license was granted.

A variation should not be granted to the licensee when they have shown that they are not willing to adhere to all conditions that have been put in place.

The licensee is not utilising the existing hours that have been granted. After only eight weeks of opening minimal hours it is impossible to fully assess the impact on the town.

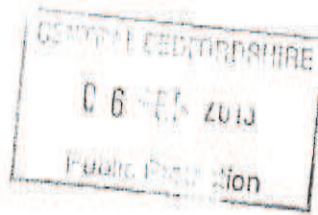
There are existing problems of public nuisance in the centre of Amphill. This was not taken into consideration at the hearing although it was a clear objection by residents affected by the problems. An extension of licence should not be granted whilst there are existing problems of public nuisance in the vicinity.

This will be an additional drain on resources both for the police and the council in dealing with these problems and ensuring the conditions are adhered to.

The licensee is operating without the required change of use.

Yours faithfully,

Bedford Street  
Amphill  
Bedford



1<sup>st</sup> February 2013

Dear Sirs,

I am writing to object to the extension of licensing hours for the sale of alcohol/licensable activities and performance of dance for 4 Church Street, Amphill.

The White Hart Public House, in very close proximity to 4 Church Street, currently has its license under review due to breaches of condition and items relating to the prevention of public nuisance. These persistent acts of public nuisance do not only take place within the premises (The White Hart) they affect the residents of the town centre on a regular basis. These include drunken behaviour, urinating in resident's doorways, damage to residential properties, sleep deprivation for residents. The restricting of one license from 3.00am only to allow another to open until 4.00am is ludicrous. It will only serve to transfer the problem across the market square. This should not even be considered whilst there are problems of public nuisance in the direct vicinity.

Further to this the existing business at 4 Church Street has only been open for business for eight weeks opening minimal hours. Too short a time to fully assess the impact on the town. Later licensing for the sale of alcohol will provide longer drinking hours that will lead to more incidents of drunk and disorderly, public nuisance and crime and disorder.

This will also be a drain on resources both for the police and the council in dealing with these problems and ensuring the conditions are adhered to.

Yours faithfully,

Ashburnham Road  
Amphill  
Bedford

6<sup>th</sup> February 2013

Licensing Team  
Central Bedfordshire Council  
Watling House  
High Street North  
Dunstable  
Beds  
LU6 1LF



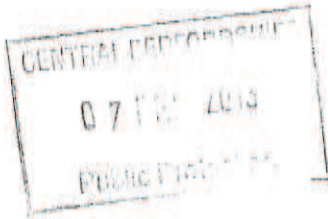
Representation re: variation of premises licence - Shaylers

Dear Sir/Madam

I write with reference to the above application for variation of licence requesting a lengthening of opening hours for this establishment.

I would like to state my objection to this application on the grounds that Amphill Town Centre already undergoes significant amount of disturbance/public disorder on evenings when licensed premises are in use. There is a long history of noise pollution after regular licensing hours and also damage to properties, both residential and commercial, in the vicinity. Police resources are already stretched to the limit such that personal safety cannot be guaranteed at all times. It is known that a high alcohol intake can cause violent outbreaks – indeed only last year a girl was murdered in Amphill, apparently by a jealous boyfriend under the influence of alcohol taken in one or more pubs in the town! Recently the licensing hours of the nearby White Hart public house were reduced due to these issues. I therefore urge the council to be consistent in their decisions and refuse the extension to licensing hours for Shaylers.

Yours faithfully



Church Street  
Amphill  
Bedfordshire  
[Redacted]  
[Redacted]  
[Redacted]

2 February 2013

Public Protection  
Central Bedfordshire Council  
Watling House  
High Street North  
Dunstable  
LU6 1LF

Dear Sir / Madam,

**Shaylers, Amphill: Extension of Hours**

I write on behalf of my wife and myself to object to the application for an extension of hours at Shaylers in the Market Place, Amphill. [Redacted]

It is in our view quite inappropriate to have the extension requested. We understand the need to support local businesses and are eager to do so. But central Amphill is also a residential area and there has to be a reasonable balance. To have an establishment of this sort closing well into the early hours (and in summer not very long before dawn) runs all sorts of risks. The wholly exceptional length of opening – far beyond what is normal – is likely to attract customers disinclined to observe normal standards of behaviour. There is a considerable possibility that some of the customers will have drunk too much. Even amongst those who are still sober, there is a risk that there will be rowdiness, the slamming of car doors and other disturbances which, at the time proposed, is not acceptable in a residential area. There is no need for an establishment to be open until this time for it to function.

Additionally, we are amongst the vast majority of citizen of Amphill who do not welcome the presence of Shaylers at all. We realise that the present application does not go to that more fundamental issue, but do not think it is in the interests of Amphill generally or of other businesses in the central area to do anything which

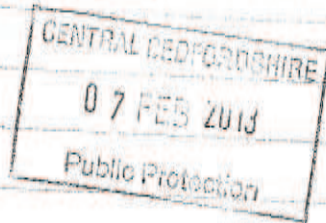
encourages Shaylers. We hope that when you exercise your discretion you will have this wider question in mind.

Finally, we also note that, albeit for quite unconnected reasons, the hours at the White Hart have recently been reduced. We supported this change for the same reasons we oppose the extension at Shaylers and are grateful for the decision taken. We believe that this decision on the White Hart has a bearing on the decision to be made about the present application and that regard should be had to the overall position on late opening in central Ampthill.

---



[REDACTED] Crange Road,  
Amphill  
[REDACTED]



1 Feb 2013

Dear Sir,

John Shayler - Extension  
of hours.

With reference to the above, I write to object to the variation of licence to allow an extension of hours.

Amphill is a middle class, family friendly, historic Georgian small market town which has, for some years, suffered late night and early morning public nuisance, with regard to drunkenness, shouting, damage to property and vehicles, slamming of taxi doors, urination and vomit on doorsteps, lack of sleep and scared children woken up because of 'scary men' outside. All in it's small, residential, conservation area, centre.

It is due to the strength and persistence of our residents, our own town 'street watch' and local PCSOs that we have been successful in limiting, as best we can, this unsociable and unacceptable behaviour.

At the original licensing hearing for Shaylers, the police present declared no crime in Amphill. I enclose a list made

by our local police for logged crime and anti-social behaviour incidents for twenty eight days in Dec '12 and Jan '13 in Ampthill. I draw your attention to those with an asterix, logged late evening and early mornings.

In addition, I would advise that Ampthill is a magnet to young people, as far as far away as Bedford and Luton, greatly escalating crime and nuisance. You will be aware of the sad case last year resulting in the murder of a young person, out for the evening with friends.

Shaylers is in the heart of our town, and with the exception of this establishment, and due to our residents, all public establishments now close by midnight. The only variation of hours we would like to see here, would be for Shaylers to fall in line and close at midnight, thereby limiting and preventing public nuisance and crime and disorder to a minimum and protecting Ampthill residents and families who move here because it is a supposedly safe and pleasant place to live.

Yours Faithfully,

[REDACTED]

[REDACTED]

- \* 27.12.12 Church Street 02.30  
Large disturbance, 10-15 people leaving pub.
- \* 30.12.12 Church Street 02.01  
7-8 men shouting/ noisy. Large pile of  
newspapers over street.
- 05.01.13 Houghton House 00.15  
Youths drunk and noisy
- 29.12.12. Alameda School 00.11  
Group of youths, drunk, loud and disruptive
- \* 15.12.12 Dunstable Street 01.20  
Men arrested in possession of controlled  
drugs (excl cannabis)
- 24.12.12 Bedford Street 22.45  
Assault on a constable by aggressive male.
- \* 14.12.12 Dunstable Street 00.00  
Group fight on road - cars damaged after  
leaving pub.

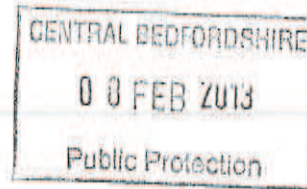
There are forty one logged incidents in  
Ampthill over this twenty eight day period  
Those above are relevant to town centre  
and time appropriate.

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[REDACTED], Saunders Piece,  
Amphill.  
[REDACTED]  
[REDACTED]

7.2.13

Licensing Team,  
Central Bedfordshire Council,  
Watling House,  
High Street North,  
Dunstable,  
Beds LU6 1LF



Dear Sirs,

**Re: Application for extension of alcohol licence in respect of Sex Entertainment Venue at 4 Church Street, Amphill**

We write to object to the above application for extension of alcohol license.

We struggle to find any reasons that the extension of an alcohol license to 3.30 in the morning to premises in the highly residential centre of our tiny town would be a good idea.

We are well aware of the issues that a late license can raise, as the White Hart has recently had its license, which was only to 1.30am, revoked as a result of many of them: unacceptable noise; unruly behaviour and threatened and actual violence; vomit, beer glasses and other rubbish littering the ground all down Dunstable Street; taxis causing congestion and parking issues far down Dunstable Street; large (presumably not cheap) police presence often required in the town centre at closing time, and general disruption to property and people in the vicinity. My husband and I have felt nervous in the town centre at closing time – lots of people fuelled up by alcohol spilling out into the tiny town centre late at night can be intimidating and unpredictable.

The restriction of the White Hart license shows that a late night license causes problems in Amphill town centre. I believe that Shaylers has only actually been open since 30 November 2012, and only on Friday and Saturday nights, which means it has not been open long enough to ascertain the impact it specifically is having on the late night problems in Amphill. But surely, given the clear appetite for late night entertainment and the disruption that results because the town centre is so small and residential, granting an extension of this alcohol license will mean all the problems that have resulted from the White Hart's late license will shift to Shaylers, and be exacerbated due to the longer opening hours.

That it is a sex entertainment venue applying to serve alcohol until 3.30 am is also relevant. There is research linking the objectification of women in SEVs with increased violence towards women (there are links available to this research on the 'Object' website, [www.object.org.uk](http://www.object.org.uk), see particularly *Profitable Exploits: Lap Dancing in the UK* written for Glasgow City Council by Julie Bindel). If the SEV license is also extended to 4am, this would permit hours more of titillation and drinking. In the early morning, not long before children who have to leave early to get to school are about, men will be leaving the venue drunk and sexually frustrated, a frustration that could tip into violence due to excessive alcohol consumption. We have three daughters and are particularly concerned about this. We don't want Amphill to become a no-go area – and how would that be possible, anyway? It is not possible to get through Amphill without passing the vicinity of Shaylers.

Please confirm that our letter of objection has been accepted, and that it will be read out to the licensing committee. Please let us know when and where the licensing hearing will take place. Let us know immediately if it has not been accepted so we can appeal. It is difficult to know, as lay-persons with no legal expertise, on what grounds precisely we are 'allowed' to object. We find it most disheartening and an abuse of our 'democracy' that people can spend a lot of time and effort expressing heartfelt concerns to be told they are not 'valid'. We think this could put a lot of people who would like to object off writing, as they feel they may well be told that their letter is not valid. Few of us have access to the expert legal advice that the proposer will certainly have.

---

Yours faithfully,

 A thick black horizontal bar redacting the signature of the sender.



██████████, Saunders Piece,  
Amphill,  
████████████████████  
████████████████████

7.2.13

Public Protection  
Central Bedfordshire Council  
Watling Street North  
Dunstable  
LU6 1LF

Dear Sirs,

**Re: Application for extension of sex entertainment licence in respect of 4 Church Street, Amphill**

We write to object to the above application for extension of sex entertainment license.

At the Council meeting where the petition against the opening of the SEV was officially handed over, Councillor Spurr could not confirm that the conditions attached to the SEV had been met when Shaylers opened. In fact, he could only say that a visit a few days previously showed *some progress* has been made towards meeting the conditions. We are unable to find out exactly what the conditions that were **not met** are, and **whether they have been rectified**. This is surely not acceptable in itself. How can the club be allowed to run at all if it is not meeting the conditions that were imposed upon its opening?

Shaylers has only actually been open, we believe, since 30 November 2012, and only on Friday and Saturday nights. It is surely too early to ascertain the actual impact the present opening hours are having on the town. The White Hart has had its late night license revoked due to problems that the late opening caused in this tiny, highly residential town centre. It is impossible to disassociate the impact of alcohol and sexual entertainment as one will clearly fuel the other. With the White Hart losing its late license, many of the alcohol related problems associated with The White Hart's late license will probably shift to Shaylers, if the alcohol license is extended - and be exacerbated by the far longer opening hours. And this will be complicated by the sexual entertainment nature of the venue.

Surely Shaylers must show that has met the conditions imposed on it as a SEV, and prove that it will **continue to do so over time** before any consideration can be given to extending its hours. The council must also show that it is able to enforce the conditions, otherwise the whole thing seems to make a mockery of the licensing process. The license is up for review in August: surely this is soon enough to consider the impact of the club on the town; whether the conditions have and continue to be met, and whether the council is able to enforce them.

There is research linking the objectification of women in SEVs with increased violence towards women (there are links available to this research on the 'Object' website, [www.object.org.uk](http://www.object.org.uk), see particularly *Profitable Exploits: Lap Dancing in the UK* written for Glasgow City Council by Julie Bindel). If the SEV license is extended to 4am and the alcohol license is extended to 3.30am, this would permit hours more of titillation and drinking. In the early morning, not long before children who have to leave early to get to school are about, men will be leaving the venue drunk and sexually frustrated, a frustration that could tip into violence due to excessive alcohol consumption. We have three daughters and are particularly concerned about this. We don't want Amphill to become a no-go area - and how would that be possible, anyway? It is not possible to get through Amphill without passing the vicinity of Shaylers.

Please confirm that our letter of objection has been accepted, and that it will be read out to the licensing committee. Please let us know when and where the licensing hearing will take place. Let us know immediately if it has not been accepted so we can appeal. It is difficult to know, as lay-persons with no legal expertise, on what grounds precisely we are 'allowed' to object. We find it most disheartening and an abuse of our 'democracy' that people can spend a lot of time and effort expressing heartfelt concerns to be told they are not 'valid'. We think this could put a lot of people who would like to object off writing, as they feel they may well be told that their letter is not valid. Few of us have access to the expert legal advice that the proposer will certainly have.

Yours faithfully,

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A thick black horizontal bar redacting the signature of the sender.



## AMPHILL TOWN COUNCIL

Tel.: 01525 404355

Fax: 01525 406957

Direct dial 01525 844170

Email: [d.sutherns@amphilltowncouncil.org.uk](mailto:d.sutherns@amphilltowncouncil.org.uk)

Website: [WWW.amphilltowncouncil.org.uk](http://WWW.amphilltowncouncil.org.uk)

66 Dunstable Street  
Amphill  
Bedford  
MK45 2JS

Licensing Team  
Central Bedfordshire Council  
Watling House  
High Street North  
Dunstable  
Bedfordshire  
LU6 1LF



05 February 2013

Dear Sirs

**Applications for extended hours Premises and SEV Licences, 4 Church Street, Amphill**

Amphill Town Council is strongly opposed to the granting of extended hours under either of the above applications lodged on 15<sup>th</sup> January 2013.

It is the duty of any local authority to promote the wellbeing of residents and the safe, comfortable enjoyment of their homes and surroundings. There are an estimated 78 flats or houses within a 100 metre radius of 4 Church Street, housing around 120 adults in addition to their children.

For many years, the centre of Amphill and its residents have suffered serious issues of public nuisance, antisocial behaviour and criminal damage directly attributable to late night consumption of alcohol.


In the very short time since the review of the licence of another establishment in the town centre, local residents have already reported a significant improvement in their quality of life.

It is a developing policy of Amphill Town Council to standardise opening hours in order to avoid any one establishment attracting a disproportionate number of late night customers.

Amphill has many restaurants and public houses, contributing sensibly to a vibrant evening economy, which the Town Council would wish to encourage. For the sake of our many local residents, however, we do not believe that an overnight economy is appropriate. The presence of a magnet to those wishing to consume alcohol well into the early hours of the morning has already been shown to upset this equilibrium.

Amphill Town Council takes its responsibility for the prevention of public nuisance and disorder extremely seriously. We trust that the CBC Licensing Team will take any objections equally seriously.

Yours faithfully



Dawn Suthers  
Town Clerk.

[REDACTED]  
[REDACTED] Dunstable St,  
Amphill,  
BEDFORDSHIRE  
[REDACTED]

[REDACTED]  
[licensing.section@centralbedfordshire.gov.uk](mailto:licensing.section@centralbedfordshire.gov.uk)

Central Bedfordshire Council  
Watling Street North  
Dunstable  
LU6 1LF

8 February 2013

Dear Sirs,

**Application to extend the licence obtained by the establishment "Shaylers" at 4 Church Street, Amphill ("Shaylers")**

We understand that applications have been made to; (1) extend the operating hours and the provision of sexual entertainment until 4am and; (2) the supply of alcohol until 3.30am on Thursday, Friday and Saturday evenings.

We wish to strongly object to these applications.

[REDACTED]  
The granting of any such extension would **undermine** the 4 licensing objectives imposed by the Council which are:

**The prevention of Crime and Disorder**

**Public Safety**

**The Prevention of Public Nuisance**

**The Protection of Children from harm**

The reasons are as follows:

1. Shaylers is located in the centre of Ampthill which is a small historic market town which comprises a substantial amount of residential property and is a Conservation Area. Shaylers is located in an historic building in the centre of the town. It is surrounded by narrow streets.
2. As far as we are aware all of the other pubs and restaurants in the centre of Ampthill only have a licence until 11pm or midnight. Indeed, The White Hart (which is a pub that is only 50 meters from Shaylers) has recently had its licence curtailed and now has to be closed by midnight.
3. A late licence in a small residential town creates numerous problems. The residents of central Ampthill have been subjected to:-
  - i) People screaming and shouting into the small hours of the morning causing distress and sleep deprivation to many residents including young children (we have 4 young children who have regularly been disturbed);
  - ii) Crime and disorder. Many fights have broken out, countless widows have been smashed, personal possessions destroyed or stolen and cars damaged. The crime statistics for the centre of Ampthill highlight these problems and show that most crimes are committed late at night;
  - iii) Anti social and drunken behaviour. People have regularly vomited and/or urinated on the street or on resident's property, rung door bells and dropped litter (often beer bottles and glasses which get broken and create a hazardous and dangerous obstacle the following morning);
  - iv) Taxis clog up the narrow streets often running their engines late into the night and car doors are slammed causing further disturbance;
  - v) The centre of the town is becoming an intimidating and no go area for many people and primarily the people who live there!
4. The above problems have been caused by late licences operated by Shaylers and The White Hart. People have no doubt frequented both establishments. The simple fact is that the longer people are allowed to drink, the more intoxicated they become and the more problems they cause. This in turn results in more misery for the residents of Ampthill and more precious resources being wasted on sorting out these problems such as increased policing, pressure on environmental health services and stress on vital hospital and ambulance services.
5. As mentioned above the centre of Ampthill is primarily a residential area where many families reside. It is not a city centre; so how can a licence until 4am be reasonable or justified? How often are such late licences granted? As I understand the matter, it is difficult for establishments in large town centres (such as Luton) to be granted such a late licence

because of the problems they create. One local business man told me that when he operated a nightclub in the centre of Luton the latest licence permitted was 2.30am.

6. What purpose will it serve and who will it benefit? The only person who will really benefit will be the applicant. Indeed, how many local people will want to go out until 4am? Surely such a late licence will not serve the community it will just attract people from elsewhere who will then cause problems for the people in the community! How can this be fair and reasonable?

How will such a late licence be policed? At present, the service operated by the Environmental Health department finishes at 1am, so any problems with noise cannot be dealt with after this time. Also, we suspect that fewer police officers will be on duty and or patrol at 4am. So if the licence is extended are the community services needed to monitor it also going to be extended? We suspect not.

We understand that it has been stated by a representative of the Licensing Department that any objection put forward must be based on evidence directly attributable to the premises and cannot be based on hearsay or likelihood. This is incorrect. The Guidance issued to Licensing Authorities by the Secretary of State makes it clear that evidence relating to general problems in a locality **can and should be taken into account**. Furthermore, problems have occurred in the centre of Ampthill late at night since Shaylers opened and as Shaylers and The White Hart are the only establishments in the centre of Ampthill which have (or had in the case of The White Hart) a licence beyond midnight then these problems are directly attributable to the establishments having a late licence i.e. Shaylers.

Finally, some sense has prevailed in revoking the late licence held by The White Hart and it has been recognised that due to the numerous problems experienced by local residents that the centre of Ampthill is not an appropriate place for there to be establishments with late licences. Accordingly, it would be a ludicrous state of affairs for the same Licensing Department to then go and grant another establishment an even later licence! It would be absurd and a complete waste of precious public funds. If the licence is granted then there is no doubt that problems will arise which will have to be managed and policed by the environmental health and the police officers and this will then lead to a review of the licence. All this can be avoided by the applications being refused on fair and reasonable grounds.

We trust that due consideration will be given to the above points and we look forward to hearing from you. If we can be of any further assistance, then please do not hesitate to contact us. We also understand that our identity will not be passed to the applicant unless our permission is given.

Yours faithfully,



Dave McBain

---

From: [REDACTED]  
Sent: 08 February 2013 14:18  
To: Dave McBain  
Subject: Application for variation of premises licence, Shaylers, 4 Church Street Ampthill

[REDACTED]  
Bedford Street

Ampthill  
[REDACTED]  
[REDACTED]

Dear Mr McBain,

**Re: Application for variation of premises licence – John Shayler – Shaylers, 4 Church Street, Ampthill**

In order to improve the quality of life for Ampthill residents, the Ampthill Community Safety Group (ACSG) works hard to try to prevent crime and disorder, and public nuisance. Public safety is a priority.

As evidenced by media coverage and public opinion with a petition containing over 2000 signatures, the SEV licence was granted despite strong opposition and anger. Extension of the licence to 4am could potentially result in anti-social behaviour as customers exiting at that time of the morning after partaking of alcohol are more likely to be disruptive and commit a crime. This would have a serious impact on:

- The quality of life of local residents.
- The prevention of crime and disorder.
- The prevention of public nuisance and public safety.

This would place extra unwarranted pressure on Police resources at a time when Police Officer numbers are being cut drastically.

There are a number of residential properties within the immediate vicinity of the premises in question. Some of the residences have young children whose sleep may be disturbed by private car and taxi traffic in the early hours of the morning. Broken sleep patterns could have an adverse affect on their education.

A recent Friday night (1 February) Street Watch patrol report has revealed that youngsters are already taking an interest in the SEV. This gives cause for concern which must not be ignored as we are talking about the 'Protection of children from harm'. An extract of the report pertaining to the SEV is below.

All the above covers the four licensing objectives of the Licensing Act 2003.

The ACSG remains strongly opposed to any extension to the licensing hours, and hopes on this occasion, the views of Ampthill residents will not be ignored. We

08/02/2013

expect the Licensing Committee to take note."

Yours Sincerely

A large black rectangular redaction covers the signature and name of the sender.

AMPTHILL STREET WATCH Patrol Report - Friday 1<sup>st</sup> February 2013

".....As we approached the Post Office, we saw 8-10, I guess 14-16 year olds (referred hereupon as the group) mainly male walk across the street to look into Shaylers' front window. They proceeded round the back of the building to the front entrance of the SEV. The group was scruffily dressed with baseball caps and hoods, and behaved in an anti-social manner. Some carried bottles.

We followed them and at the SEV entrance could hear them 'mouthing off'. We could see Shaylers' door staff being very wary of the situation wishing to avoid any confrontation. When we arrived on scene, the door staff were clearly relieved to see us. Apart from two males of the group, one of whom had a bottle of lager in his hand, the group dispersed quickly. For a few moments we soaked up verbal abuse from these two before they went away 'having had their say'. We noticed most of the group disappear down the Kings Arms Yard. At this stage after a chat with a member of the door staff, I dialled 101 and gave a sitrep to the FCR operator.

Our main concern about the group was the anti-social behaviour, underage drinking, lack of parental control, and attraction towards the SEV.....".

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[REDACTED] Dunstable St,  
Amphill,  
BEDFORDSHIRE  
[REDACTED]

[licensing.section@centralbedfordshire.gov.uk](mailto:licensing.section@centralbedfordshire.gov.uk)

Central Bedfordshire Council  
Watling Street North  
Dunstable  
LU6 1LF

8 February 2013

Dear Sirs,

**Application to extend the licence obtained by the establishment "Shaylers" at 4 Church Street, Amphill ("Shaylers")**

We understand that applications have been made to; (1) extend the operating hours and the provision of sexual entertainment until 4am and; (2) the supply of alcohol until 3.30am on Thursday, Friday and Saturday evenings.

We wish to strongly object to these applications.

[REDACTED] which is down the road from Shaylers.

The granting of any such extension would undermine the 4 licensing objectives imposed by the Council which are:

**The prevention of Crime and Disorder**

**Public Safety**

**The Prevention of Public Nuisance**

**The Protection of Children from harm**

The reasons are as follows:

1. Shaylers is located in the centre of Amphill which is a small historic market town which comprises a substantial amount of residential property and is a Conservation Area. Shaylers is located in an historic building in the centre of the town. It is surrounded by narrow streets.
2. As far as we are aware all of the other pubs and restaurants in the centre of Amphill only have a licence until 11pm or midnight. Indeed, The White Hart (which is a pub that is only 50 meters from Shaylers) has recently had its licence curtailed and now has to be closed by midnight.
3. A late licence in a small residential town creates numerous problems. The residents of central Amphill have been subjected to:-
  - i) People screaming and shouting into the small hours of the morning causing distress and sleep deprivation to many residents including young children (we a young child who is regularly being disturbed);

- ii) Crime and disorder. Many fights have broken out, countless widows have been smashed, personal possessions destroyed or stolen and cars damaged. The crime statistics for the centre of Ampthill highlight these problems and show that most crimes are committed late at night;
  - iii) Anti social and drunken behaviour. People have regularly vomited and/or urinated on the street or on resident's property, rung door bells and dropped litter (often beer bottles and glasses which get broken and create a hazardous and dangerous obstacle the following morning);
  - iv) Taxis clog up the narrow streets often running their engines late into the night and car doors are slammed causing further disturbance;
  - v) The centre of the town is becoming an intimidating and no go area for many people and primarily the people who live there!
  - vi)
4. The above problems have been caused by late licences operated by Shaylers and The White Hart. People have no doubt frequented both establishments. The simple fact is that the longer people are allowed to drink, the more intoxicated they become and the more problems they cause. This in turn results in more misery for the residents of Ampthill and more precious resources being wasted on sorting out these problems such as increased policing, pressure on environmental health services and stress on vital hospital and ambulance services.
5. As mentioned above the centre of Ampthill is primarily a residential area where many families reside. It is not a city centre; so how can a licence until 4am be reasonable or justified? How often are such late licences granted? As I understand the matter, it is difficult for establishments in large town centres (such as Luton) to be granted such a late licence because of the problems they create. One local business man told me that when he operated a nightclub in the centre of Luton the latest licence permitted was 2.30am.
6. What purpose will it serve and who will it benefit? The only person who will really benefit will be the applicant. Indeed, how many local people will want to go out until 4am? Surely such a late licence will not serve the community it will just attract people from elsewhere who will then cause problems for the people in the community! How can this be fair and reasonable?
7. How will such a late licence be policed? At present, the service operated by the Environmental Health department finishes at 1am, so any problems with noise cannot be dealt with after this time. Also, we suspect that fewer police officers will be on duty and or patrol at 4am. So if the licence is extended are the community services needed to monitor it also going to be extended? We suspect not.

We understand that it has been stated by a representative of the Licensing Department that any objection put forward must be based on evidence directly attributable to the premises and cannot be based on hearsay or likelihood. This is incorrect. The Guidance issued to Licensing Authorities by the Secretary of State makes it clear that evidence relating to general problems in a locality **can and should be taken into account**. Furthermore, problems have occurred in the centre of Ampthill late at night since Shaylers opened and as Shaylers and The White Hart are the only establishments in the centre of Ampthill which have (or had in the

case of The White Hart) a licence beyond midnight then these problems are directly attributable to the establishments having a late licence i.e. Shaylers.

Finally, some sense has prevailed in revoking the late licence held by The White Hart and it has been recognised that due to the numerous problems experienced by local residents that the centre of Ampthill is not an appropriate place for there to be establishments with late licences. Accordingly, it would be a ludicrous state of affairs for the same Licensing Department to then go and grant another establishment an even later licence! It would be absurd and a complete waste of precious public funds. If the licence is granted then there is no doubt that problems will arise which will have to be managed and policed by the environmental health and the police officers and this will then lead to a review of the licence. All this can be avoided by the applications being refused on fair and reasonable grounds.

We trust that due consideration will be given to the above points and we look forward to hearing from you. If we can be of any further assistance, then please do not hesitate to contact us. We also understand that our identity will not be passed to the applicant unless our permission is given.

Yours faithfully,

A thick, black horizontal bar used to redact the signature of the sender.

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Patricia Davies

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**From:** Dave McBain  
**Sent:** 05 February 2013 12:58  
**To:** Patricia Davies  
**Subject:** FW: Application for extended hours for SEV, alcohol and entertainments licencing at 4, Church Street, Ampthill

FYI

---

**From:** [REDACTED]  
**Sent:** 05 February 2013 11:25  
**To:** Dave McBain  
**Cc:** Cllr Mike Blair; Paul Duckett; Cllr Mark Smith; Cllr James Jamieson; John Atkinson  
**Subject:** Application for extended hours for SEV, alcohol and entertainments licencing at 4, Church Street, Ampthill

Dear Mr McBain,

Firstly, I should like to address the somewhat disturbing reports that you are erroneously ruling residents' representations inadmissible on the basis that they (I paraphrase) 'do not provide evidence of nuisance specifically related to the venue.' Before I go on to do precisely that, I should let you know that I have seen a legal advice stating this to be procedurally improper.

Quite besides the logic - how can we evidence nuisance caused by extended hours, when the hours haven't been extended yet - the Licensing Act does not specify that evidence must relate directly to the applicant premises. Furthermore, the guidance issued by the Secretary of State makes it clear that evidence relating to general problems in the locality can be taken into account. Indeed, the purported absence of such "general" problems was the basis upon which the licence was granted in the first place. You also have the power to consider "cumulative impact", and having already determined that a late licence at the White Hart was no longer appropriate, it would be irrational on that basis to replace it with one for 4, Church Street.

Hearsay evidence is not only perfectly admissible (unless vexatious or frivolous, which I can assure you our residents are not) but it tends to form the majority of the evidence in cases such as this. I would therefore ask you to stop issuing incorrect advice immediately, and to revise any decision that you may have made in respect of any submissions that you have received hitherto. Faith in the accuracy of your advice is already at rock-bottom given that you advised, in writing, that there was a right of appeal to Magistrates for any concerned persons after the grant of an SEV licence, when in fact there was not. We were grateful for the apology that the Full Council made in November for this prior error.

Turning to the substance of the application, I can inform you that there has been a marked increase in fear in the area of the town car park, and that said car park is now being routinely avoided at night during the opening hours of the club by very many people - at least four of whom I have spoken to or specifically have heard from. Residents had breathed something of sigh of relief that the small hours of the morning would no longer be punctuated by anti-social behaviour and fighting by patrons of the White Hart, and it would be gravely disappointing to introduce a direct replacement only weeks later. (This point is entirely admissible - q.v. - and I urge you to consider it most strongly, given the demonstrable strength of opposition at both recent hearings).

I hope that this assists you in your deliberations.

Kind regards,

[REDACTED]  
Arthur Street,  
Ampthill,  
Bedford,  
[REDACTED]

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08/02/2013

Tel 01525 402170

[REDACTED]

Claridges Lane,  
Amphill,  
Beds.

[REDACTED]

04/02/13

CENTRAL BEDFORDSHIRE  
06 FEB 2013  
Public Protection

Dear Sir/Madam,

We wish to object to the extension of Mr Shayler's licence for his "sex club" in the centre of Amphill to 4.00am. It is ludicrous that he was given one in the first place as it is so close to domestic accommodation. A further extension will only make the likelihood of crime and disorder even greater and will also add to the nuisance that those living in the centre of town already experience.

In our view our elected council should protect its people from such an establishment in a small town, they have already failed dismally once, I implore them not to let their people down again.

Yours faithfully,

[REDACTED]



[REDACTED] Park Street,  
Amphill,  
BEDFORDSHIRE,  
[REDACTED]

[licensing.section@centralbedfordshire.gov.uk](mailto:licensing.section@centralbedfordshire.gov.uk)

Central Bedfordshire Council  
Watling Street North  
Dunstable  
LU6 1LF

9 February 2013

To Whom it May Concern,

**Application to extend the licence obtained by the establishment "Shaylers" at 4 Church Street, Amphill**

I understand that applications have been made to; (1) extend the operating hours and the provision of sexual entertainment until 4am and; (2) the supply of alcohol until 3.30am on Thursday, Friday and Saturday evenings.

I would like to strongly object to these applications.

[REDACTED] which is only a short walk from Shaylers.

The granting of any such extension would undermine the 4 licensing objectives imposed by the Council which are:

- The prevention of Crime and Disorder
- Public Safety
- The Prevention of Public Nuisance
- The Protection of Children from harm

The reasons are as follows:

1. Shaylers is located in the centre of Amphill which is a small historic market town which comprises a substantial amount of residential property and is a Conservation Area. Shaylers is located in an historic building in the centre of the town. It is surrounded by narrow streets.
2. As far as I know, all of the other pubs and restaurants in the centre of Amphill only have a licence until 11pm or midnight. Infact, The White Hart (which is a pub that is only 50 meters from Shaylers) has recently had its licence curtailed and now has to be closed by midnight.
3. A late licence in a small residential town creates numerous problems. The residents of central Amphill have already been subjected to:-
  - i) People screaming and shouting into the small hours of the morning causing distress and sleep deprivation to many residents including young children.
  - ii) Crime and disorder. Many fights have broken out, countless windows have been smashed, personal possessions destroyed or stolen and cars damaged. The crime statistics for the

- centre of Ampthill highlight these problems and show that most crimes are committed late at night;
- iii) Anti social and drunken behaviour. People have regularly vomited and/or urinated on the street or on resident's property, rung door bells and dropped litter (often beer bottles and glasses which get broken and create a hazardous and dangerous obstacles the following morning)
  - iv) Taxis clog up the narrow streets often running their engines late into the night and car doors are slammed causing further disturbance.
  - v) The centre of the town is becoming an intimidating and no go area for many people and primarily the people who live there.
4. The above problems have been caused by late licences operated by Shaylers and The White Hart. People have no doubt frequented both establishments. The simple fact is that the longer people are allowed to drink, the more intoxicated they become and the more problems they cause. This in turn results in more misery for the residents of Ampthill and more precious resources being wasted on sorting out these problems such as increased policing, pressure on environmental health services and stress on vital hospital and ambulance services.
  5. As mentioned above the centre of Ampthill is primarily a residential area where many families reside. It is not a city centre; so how can a licence until 4am be reasonable or justified? How often are such late licences granted? As I understand the matter, it is difficult for establishments in large town centres (such as Luton) to be granted such a late licence because of the problems they create. One local business man told me that when he operated a nightclub in the centre of Luton the latest licence permitted was 2.30am.
  6. What purpose will it serve and who will it benefit? The only person who will really benefit will be the applicant. Indeed, how many local people will want to go out until 4am? Surely such a late licence will not serve the community it will just attract people from elsewhere who will then cause problems for the people in the community! How can this be fair and reasonable?
  7. How will such a late licence be policed? At present, the service operated by the Environmental Health department finishes at 1am, so any problems with noise cannot be dealt with after this time. Also, I would think that fewer police officers will be on duty and or patrol at 4am. So if the licence is extended are the community services needed to monitor it also going to be extended? I suspect not.

I understand that it has been stated by a representative of the Licensing Department that any objection put forward must be based on evidence directly attributable to the premises and cannot be based on hearsay or likelihood. This is incorrect. The Guidance issued to Licensing Authorities by the Secretary of State makes it clear that evidence relating to general problems in a locality can and should be taken into account. Furthermore, problems have occurred in the centre of Ampthill late at night since Shaylers opened and as Shaylers and The White Hart are the only establishments in the centre of Ampthill which have (or had in the case of The White Hart) a licence beyond midnight then these problems are directly attributable to the establishments having a late licence i.e. Shaylers.

Finally, some sense has prevailed in revoking the late licence held by The White Hart and it has been recognised that due to the numerous problems experienced by local residents that the centre of Ampthill is not an appropriate place for there to be establishments with late licences. Accordingly, it would be a ludicrous state of affairs for the same Licensing Department to then go and grant another establishment an even later licence! It would be absurd and a complete waste of precious public funds. If the licence is granted then there is no doubt that problems will arise which will have to be managed and policed by the environmental health and the police officers and this will then lead to a review of the licence. All this can be avoided by the applications being refused on fair and reasonable grounds.



I trust that due consideration will be given to the above points and I look forward to hearing from you. If I can be of any further assistance, then please do not hesitate to contact me. I also understand that my identity will not be passed to the applicant unless my permission is given.

Yours faithfully,

A black rectangular redaction mark covering the signature area.

Patricia Davies

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From: [REDACTED]  
Sent: 10 February 2013 11:46  
To: Licensing Enquiries  
Subject: Opposition to Shaylers Ampthill extension of hours

To whom it may concern

I write to object to the extension of hours proposed by Shaylers Lapdancing club in Ampthill. As a resident of the town centre [REDACTED] from the entrance of the club I feel strongly that this extension will have an impact on my daily life.

Just recently we were awoken at 4am by screaming drunk teenagers making their way home after a night out and I have no doubt that if the hours of this club are extended then this will become more commonplace. The centre of Ampthill is largely residential and there shouldn't even be a late night venue in the vicinity never mind one that is serving alcohol until 3.30am. People staggering home after drinking far too much will inevitably be walking past residential properties and causing disruption. For three a nights a week at 4am this will be unbearable.

There has also been a spate of burglaries in town recently. Fuelled by alcohol I'm sure these incidents are only going to increase. Most Sunday mornings we have to remove beer bottles and food containers from outside our property which have been left by Saturday night revellers.

The residents of Ampthill have already shown that they never wanted this establishment in the first place. Please show some consideration for the residents of the town centre.

Thank you

Yours sincerely

[REDACTED]  
[REDACTED] Park Street  
[REDACTED] Ampthill  
[REDACTED]

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Patricia Davies

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From: [REDACTED]  
Sent: 10 February 2013 23:28  
To: Licensing Enquiries  
Subject: Licence Extension Application - Shaylers, 4 Church St, Ampthill  
Dear Sir/Madam,

I would like to register my strong objection to Mr John Shayler's applications to extend 1) the opening hours and 2) the alcohol licence at the sex entertainment venue at 4 Church St Ampthill to 3.30am and 4am respectively

I live on Dunstable St, close to the town centre, and my family and I have had our lives in Ampthill consistently disrupted by the late night activities that go on in the centre of town at the weekend. My objections are based on ensuring the upholding of the key licensing objectives, including the prevention of crime and disorder and public safety, but in particular the prevention of public nuisance.

**Prevention of public nuisance**

I have a great deal of experience of the public nuisance caused by having late licenses granted in Ampthill. Below are some of my family's experiences:

Door bell being rung in the early hours – high jinks at 11.00pm but not at 3.00am  
Shouting and screaming outside our door and under our childrens' bedroom windows  
Urination around our front door

Vomit on our doorstep and behind our railings

Bottles, glasses, cans and broken glass being discarded behind our railings

Glasses and cans being left on our window sills

Property stolen from outside our front door (plants, wreaths etc). In some cases, smashed pots have been found further up Dunstable St on the pavement and in the road.

Taxis revving loudly and blocking driveways in the centre of town into the early hours of the morning

**Crime & disorder and public safety**

It is a very common sight to see windows boarded up in Ampthill after a busy weekend. Only recently the empty premises that was the travel agents has had panes broken.

Drunken disputes in the centre of town have resulted in fights and serious assaults as people have left the centre of town (just two examples are the fireplace shop owner's son who had his skull fractured on Dunstable St by someone who had been harassing the victim's sister, and a fight between two men in our neighbour's side passage - a very frightening experience that resulted in a glass window being broken).

It would be extremely surprising if the police report did not show many more such incidents in the town centre, almost entirely alcohol related, a situation exacerbated by the possibility of continuing to drink into the small hours of the morning. Last year there were several incidents of vandalism to cars and properties in the centre of town.

These incidents all contribute to an deeply unpleasant atmosphere in the centre of Ampthill when late night/early morning drinking is encouraged by the granting of late licences/extension of existing licences. In addition, they stretch resources such as police & environmental health, to whom it falls to ensure any conditions of such licences are adhered to, in order to safeguard the public.


I know that other letters of objection have been refused on the grounds that they are not based on evidence specifically about 4 Church St. This is clearly a circular argument - how can evidence be produced about something that has not happened yet? Residents' concerns are appropriate and relevant given the precedents that have been set by previous late night drinking venues in the centre of town. This provides the evidence necessary to make decisions on further late licence applications, such as the one currently applied for.

Your own licensing team has just taken the steps of curtailing the hours of the White Hart pub as a result of a catalogue of evidence presented to you from local residents. I believe that all the evidence from that licensing review is directly relevant to this case and to disregard it would amount to negligence and would risk making the council look foolish. It surely cannot be logical to extend a licence to one premises having just curtailed that of another just a few metres away - any good achieved by one action will be undone by the other.

2000 plus people made their objections to Shaylers very well known in a well-publicised campaign. To

extend the hours of this club would be a flagrant disregard of local opinion and show utter contempt for the public you have been elected to serve.

In summary, I would urge you to consider the impact that having a late night drinking establishment open to 4am in a mainly residential area would have. It is not necessary nor appropriate and will, based on all previous experience, lead to several of the 4 licensing objectives being contravened. Please confirm that this letter is accepted as a proper and relevant objection. I would also like to have my personal details removed from any publicised copies of this letter.

Yours sincerely  


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[REDACTED] Dunstable Street  
Amphill  
Bedford  
[REDACTED]

11 February 2013

Licensing Team  
Central Bedfordshire Council  
Watling House  
High Street North  
Dunstable  
LU6 1LF

Dear Sir/Madam

**Re: Application dated 15/01/2013 for Variation of Licence;**

**John Shayler of Shaylers, 4 Church Street, Amphill, Beds, MK45 2EH**

We wish to object to the above application on the following grounds

1. The prevention of crime and disorder
2. Public safety
3. The prevention of public nuisance

We note that the application is dated approximately six weeks after the opening of the premises and consider it to be premature. There has been insufficient time for the applicant to demonstrate his ability to operate his licence in full accordance with the licence conditions and such a variation should not even be considered until he has fully proved this ability.

There have been problems of disorder, public safety and nuisance around the centre of Amphill for many years and these have principally been associated with late night opening of licensed premises. In particular the Prince of Wales was a notorious problem before its closure and subsequent reopening. The White Hart has also been a problem more recently, leading to the loss of its late licence. The town does not need another potential late night troublespot.

We are happy for the applicant to be made aware of these views but would wish to retain our anonymity.

Thank you.

Yours faithfully

[REDACTED]

Patricia Davies

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From: [REDACTED]  
Sent: 11 February 2013 11:01  
To: Licensing Enquiries  
Cc: [REDACTED]  
Subject: Objection to extended hours - Shaylers, Church St, Ampthill  
To the licensing team

We would like to register our strong objections to J. Shayler's application to extend the hours and alcohol licence at his sex entertainment venue at 4 Church St Ampthill.

We live [REDACTED] from Shayler's SEV and have had much experience of the persistent nuisance that is the effect of late night licensing in Ampthill:

- Drunken 'yobs' banging on our door in the early hours of the morning
- Shouting and swearing under our children's bedrooms – causing them to wake in distress
- We have had various unsavoury items posted through our letter box – including takeaway food and even items of clothing!
- We have experienced drunks fighting in the side passage between us and our neighbour's property
- Drunks urinating in the same side passage
- Vomit on our doorstep and behind our railings
- Bottles and glass left on our window sills, behind our railings and on our doorstep
- We have been accosted on our doorsteps and been intimidated as we have returned home late.

The recent decision to curtail the hours of the White Hart has made a fantastic difference to the late night situation in the town and we have felt the difference already. It would be a terrible mistake to put this calm back in jeopardy. We would implore you to think about the bigger picture and to look at the opportunities to prevent public nuisance before it happens – major public nuisance is bound to return if Ampthill has another late night licensed venue regardless of where it is or who it belongs to.

We would go further and suggest that rather than extend the license it should be curtailed and brought into line with all the other venues in Ampthill now so that no alcohol can be served after 11.30pm.

We ask that this letter of objection is given full and proper consideration as it is based on our real experience of late night licensing in Ampthill and not just on unfounded fears. We would also ask that our all personal details are removed from any public copies of this email.

Your sincerely

[REDACTED]  
Dunstable St  
Ampthill  
[REDACTED]

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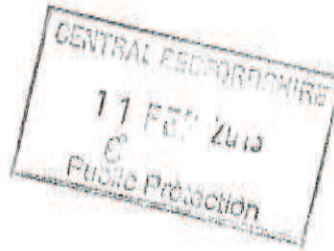
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11/02/2013

The Coppins  
Amphill  
Beds

7<sup>th</sup> February 2013



Public Protection  
Central Bedfordshire Council  
Watling Street North  
Dunstable  
LU6 1LF

Dear Sirs

Re: Application for extension of alcohol licence in respect of Sex Entertainment Venue at 4 Church Street, Amphill

I write with regard to the application to extend the alcohol licensing hours at the above venue. Please treat this letter as a letter of objection.

An increase of the licensing hours into the early hours will enable people to drink for longer and it is a commonplace that this fuels violent incidents. This puts us as residents at risk. The nature of the venue in which alcohol could potentially be served until 3.30am is also relevant. Research carried out by Julie Bindell for Glasgow Council links the objectifying of women in sex entertainment venues with an increase in violence towards women. As a woman, and as a mother of a 19 year old girl, I find this threatening. Men will be coming out of the lap dancing club in the early hours of the morning, drunk and sexually frustrated. This threatens not only those out late, but children and residents out early the next morning. Alcohol could easily fuel sexual frustration into violence.

A report by PC Carey, Licencing Officer for Bedfordshire Police dated 24th February 2011 reported that there had 46 reported incidents of public disorder, criminal damage, violence and anti social behaviour. 18 took place between the hours of 10 p.m. and Midnight and 28 incidents took place between the hours of Midnight and 3 a.m. Most of the incidents took place at the weekends especially those in the latter time period. They all involved alcohol. They suffice to show however that crime and disorder and risk to public safety increase when the pubs are open. If the drinking hours for the lap dancing club are extended it will increase the period of time that people can continue to drink and extend drunken behaviour further into the early hours.

Recently the alcohol licence for The White Hart was restricted to 11.30pm as a result of problems encountered by late night licences. This means that if the alcohol licence for the sex club is extended until 3.30am it will be open FOUR hours after the rest of Amphill closes for the night extending late night rowdy behaviour by FOUR hours

and simply providing a different venue for late night drinking with all the attendant problems encountered at The White Hart. The restriction of the White Hart licence demonstrates that late night drinking does not work in Ampthill. It would be ridiculous and a total contradiction to grant an extremely late licence to another venue in Ampthill when all the problems caused by late night drinkers at The White Hart will be moved to Shaylers.

I can see no benefit to Ampthill or its residents by the extension of this licence. Indeed, the restriction of the White Hart licensing hours will give the police and tax payers a welcome respite. It is often the case that a heavy police presence is required in the centre of Ampthill into the early hours including the use of riot vans. It seems absurd that limited resources have to be ploughed into controlling the behaviour of a few when tighter licensing hours could control the problem much more cost effectively.

Please confirm that this letter will be read out before the Licensing Committee who will hear Mr Shayler's application and confirm when and where the Licencing hearing will take place.

Yours sincerely

A large black rectangular redaction box covers the signature area, obscuring the name and any handwritten notes.



[REDACTED]  
Wingate Drive,  
Ampthill,  
Bedfordshire,  
[REDACTED]

[REDACTED]  
Date: 7<sup>th</sup> February 2012

**TO:**

Public Protection,  
Central Bedfordshire,  
Watling Street North,  
Dunstable,  
LU6 1LF.



Dear Sir/Madam,

I am writing to object against extending the opening hours of Shayler's Lap Dancing Club at 4 Church Street Ampthill to 4:00 AM on Thursday, Friday and Saturday. The day of the week is insignificant, it could be any, the objection is to any day of the week.

In the response below I hope to cover the following points:

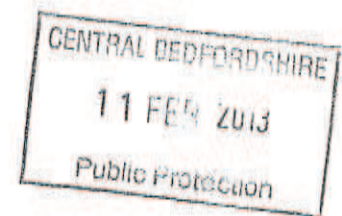
1. Prevention of crime and disorder
2. Public safety
3. Prevention of nuisance
4. Protection of children from harm

My main concern is for the safety of the younger population of Ampthill especially our two teenagers making their way home in the early hours. The majority of local residents have no requirement for an establishment to serve alcohol up to 3:30AM. Visitors will be from out of town and will no doubt be worse for wear when leaving at 4:00AM causing a public nuisance on a residential street. Have you considered the public safety issue where loiterers could clash with local paper boys/girls collecting their rounds from Martin's directly opposite?

The town is now very quiet after 1:00AM on Fridays and Saturdays after the White Hart lost its late license, we would like to keep it that way.

Yours sincerely

[REDACTED]  
[REDACTED]



[REDACTED]  
[REDACTED]  
Woburn Street  
Amphill  
Bedfordshire [REDACTED]  
[REDACTED]

Licensing Team  
Central Bedfordshire Council  
Watling House  
High Street North  
Dunstable  
Bedfordshire LU6 1LF

10 February 2013

Dear Sirs

**Applications to vary premises licence - 15 January 2013 – 'Lord' John Shayler – Shaylers**

- 1) You have published notices of applications dated 15 January 2013 by a person calling himself Lord John Shayler ("Shayler") for variation of licences granted by Central Bedfordshire Council ("the Council") in relation to a venue known as Shaylers at 4 Church Street, Ampthill, as follows:
  - a) Application to allow sex entertainment to take place from 19:00 hours to 04:00 hours on Thursday, Fridays and Saturdays (current licence is 01:30 hours).
  - b) Application for performance of dance to be added as a licensed activity and allowed to 04:00 hours on Thursdays, Friday and Saturdays, and for sales of alcohol to be licensed till 03:30 hours on Thursdays, Fridays and Saturdays.
- 2) Your notices invite members of the public who wish to make representations to do so in writing by 12 February 2013. Please treat this letter as our representations in relation to the applications.
- 3) We object to all the variations applied for.

**Consumption of alcohol**

- 4) So far as the application to extend the licensable hours for the consumption of alcohol is concerned, the position is that Shaylers is located in the centre of Ampthill. The centre of Ampthill is a residential area. There have in recent years been increasing problems caused for the residents by late night drinkers. As a

consequence of these and other problems the licence of the White Hart, which is virtually opposite Shaylers, has as a result of a review of its licence on 22 January 2013 been significantly cut back with all licensable activities to cease at 23:30 hours, seven days a week.

- 5) While Ampthill is a town and has a healthy pub trade, with seven pubs (The Queen's Head, the Prince of Wales, the White Hart, the Ossory Arms, the Engine and Tender, the Old Sun and the Albion) all within a few hundred yards of the centre and trading daily till about midnight, it is not an appropriate locality for drinking to be going on until after midnight. By virtue of the same principle, it is not an appropriate locality for public drinking to be going on until half past three in the morning.
- 6) Virtually anyone who has stayed out drinking until half past three in the morning will be drunk. As the committee will know from the mass of evidence that was put before it in the case of the White Hart, and indeed ought to be obvious to it from its experience of life generally, drunk people have a significantly disproportionate tendency to make noise, create mess and damage property – that is, to create public nuisance and commit crime. The Council does not need, and should not require, direct evidence that the proposed all-night drinkers of Shayler's establishment will cause trouble for local residents. It is to be inferred that they are likely to do so from the fact that they choose to spend the whole night drinking.
- 7) I note that on the review of the license of the White Hart the police gave evidence of 5 incidents of public nuisance *alone* (i.e. not including crime) attributable to the White Hart *alone* in Ampthill since August, generally around 2-3 a.m. Having addressed this problem by taking action against the White Hart, how could the Council possibly justify granting a very late licence to premises 70 metres away when there is no reason to doubt that the result would be similar incidents?
- 8) If Shayler wants to operate an all-night drinking establishment he should be compelled to do it in a non-residential area. Until the recent decision to restrict the licensing hours of the White Hart, the residents of central Ampthill have suffered long enough at the hands of bad licensing decisions in favour of the liquor trade and late-night drinkers from other parts of Bedfordshire. Please do not inflict public nuisance on us again.

#### Sex entertainment/dancing

- 9) It is a mystery why the Council granted a licence to Shayler to operate a sex entertainment venue in the middle of Ampthill in the first place. The Council has never given any coherent explanation for its decision to override the opposition from 128 local residents. The principal objection of many people, including us, to the original licence was that Ampthill is not an appropriate locality for the operation of the sex entertainment venue. That continues to be the position and is the general background against which the Council should consider this latest application.

- 10) We cannot see why the license to provide sex entertainment should run any later than the license to supply alcohol, or should be extended any later than its present limits. There is, so far as we are aware, no evidence whatever that Ampthill has any need for sex entertainment until three or four o'clock in the morning. The only customers that Shayler will attract will be from other towns and villages. There is no reason to think that they will be careful to avoid disturbing local residents when they are turned out at four in the morning after hours of pouring booze down their throats and leering at strippers. The public nuisance that has dropped off very considerably since the Council took firm action against the White Hart will be revived from Shaylers.

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Conclusion

- 11) We submit that the Council should be concerned to ensure that residential areas inhabited by families like ours who pay their council tax and do not ask for much in return, are not subjected to disturbances of any kind after midnight. If the Council has any doubts, it should resolve them in favour of protecting local residents, not the commercial interests of people like Shayler. Please reject his applications.

Yours




[REDACTED]  
Rectory Lane  
Amphill  
Beds  
[REDACTED]

11 February 2013

[licensing.section@centralbedfordshire.gov.uk](mailto:licensing.section@centralbedfordshire.gov.uk)

Central Bedfordshire Council  
Watling Street North  
Dunstable  
LU6 1LF

Dear Sirs/Mesdames

**Application to extend the licence obtained by the establishment "Shaylers" at 4 Church Street, Amphill ("Shaylers")**

We understand that applications have been made to; (1) extend the operating hours and the provision of sexual entertainment until 4am and; (2) the supply of alcohol until 3.30am on Thursday, Friday and Saturday evenings.

We wish to strongly object to these applications.

We farm land in Gas House Lane and have had problems with people coming down there after Shaylers shuts, doing drugs, hanging out in the lane and leaving litter, including empty bottles of alcohol. The police have had to be called on one occasion. We know these people are associated with Shaylers as we have talked to them, including one time when people came to retrieve their abandon car. They have been lap dancers and men who had been to the club.

The granting of any such extension would **undermine** the 4 licensing objectives imposed by the Council which are:

- The prevention of Crime and Disorder**
- Public Safety**
- The Prevention of Public Nuisance**
- The Protection of Children from harm**

We are afraid that the longer people are allowed to drink, the more intoxicated they will become and the more problems they cause. Extending the operating hours and sale of alcohol will only be a detriment to the Amphill community and those who have to police it.

We trust that due consideration will be given to the above points and we look forward to hearing from you. If we can be of any further assistance, then please do not hesitate to contact us. We also understand that our identity will not be passed to the applicant unless our permission is given.

Yours faithfully,

[REDACTED]

Central Bedfordshire Council  
Watling Street North  
Dunstable  
LU6 1LF



Church Ave  
Amphill  
Bedfordshire

11/02/13

**Re: Application to extend the licence at Shaylers, 4 Church Street, Amphill**

Dear Sir

We wish to object to both the applications to extend the operating hours of the venue and the extensions of license to supply alcohol.

We consider it a totally unsuitable location to operate in this way. The town centre houses many residents in very close proximity to both the venue itself and the parking area available to its visitors.

For many years a large number of local residents have suffered the consequences of disturbances from the other town centre venue with a late license, The White Hart. They have been subjected to noise, vandalism and petty crime and anti-social behaviour. The council has clearly appreciated the extent of this problem and had the sense to respond to these concerns by curtailing the licence accordingly, for which we are all very relieved.


It would therefore be considered a contraction of its own policies and objectives in terms of prevention of public nuisance and of crime and disorder to 'transfer' the problem across the road within a few yards to 'Shaylers' by extending the licensing here.

The majority of disturbance to others occurs as people arrive and depart from these venues, provision of such a late license would mean that any disturbance would no longer be finite, and residents would have to endure intermittent disturbance the whole night through, which would be intolerable.

We personally felt intimidated by customers of Shaylers whilst walking back with our children from an evening meal at the Prince of Wales. We walked back the 'quiet way' through the car park to steer clear of the groups of youngsters that were on the square, not realising that Shaylers had now opened. We encountered a group of leery gents who had just parked up and were heading into Shaylers. Some of these men were 'under the influence' and made us feel very uncomfortable as we walked past them trying to ignore their gaze. We had my husband in our party and for that I was grateful but we still felt very intimidated by these 'out-of-towners'. And this was at the point where they had not even gone into the venue.

We have serious concerns over the extension of licensing for Shaylers and request that you consider turning down the application.

Regards



Patricia Davies

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**From:** Dave McBain  
**Sent:** 12 February 2013 11:44  
**To:** Patricia Davies  
**Subject:** FW: Objection to application for variation of premises licence Shaylers Ampthill

[REDACTED]

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**From:** [REDACTED]  
**Sent:** 11 February 2013 11:09  
**To:** Dave McBain  
**Subject:** Objection to application for variation of premises licence Shaylers Ampthill

---

Dear Mr McBain,

**Re: Application for variation of premises licence – John Shayler – Shaylers, 4 Church Street, Ampthill**

As a local resident, home owner, and business owner living on Dunstable Street I strongly object to any application to increase the operating licence of the business named above. It is no exaggeration to state that every Friday and Saturday night our property is subject to some form of antisocial behaviour from the customers of the many local pubs and clubs in the centre of Ampthill. Antisocial behaviour has manifest itself across a broad spectrum ranging from loud noise to the pushing of doorbells frequently after 23:00 and to the smashing of windows and other minor levels of vandalism.

Whilst accepting that this level of behaviour is something that one must now come to expect when living in a town the prospect of extending the operating hours of local businesses, that supply the majority of the persons that then go onto cause disruptive behaviour, is something I would not want to see happen.

It is my observation that the increase of these opening hours would likely lead to an increase in the hours at which disruptive, antisocial behaviour will take place in the streets leading to and from the centre of Ampthill and that this increase will need to be met with an increase in the workload for the local police station.

I hope you will take my objections into account when you consider the application.

Please confirm receipt of this letter.

Yours, sincerely,

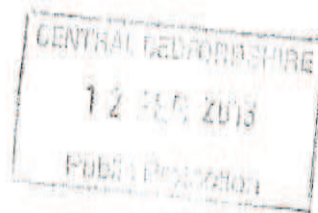
[REDACTED]  
[REDACTED]  
[REDACTED] Dunstable Street  
Ampthill  
Beds.  
[REDACTED]

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12/02/2013

Chandos Road  
Amphill  
Bedfordshire

10 February 2013



Licensing Team  
Central Bedfordshire Council  
Watling House  
High Street North  
Dunstable  
Bedfordshire LU6 1LF

Dear Licensing Team

This correspondence is to protest against the application to extend the licensing hours of Shaylers "Sex Establishment", in the Market Square, Amphill, until 4am.

- The aim of this letter is not only to state, quite clearly, that the license should not be extended to 4am, but also to demonstrate that, ultimately, the licensing committee has within its grasp the right to withdraw the license altogether.
- Central Amphill is the location for religious worship. St Andrew's Church is located in Church Street. Those who attend events and ceremonies use the car park adjacent to Shaylers. Amphill Methodist Church and Amphill Baptist Church are located in Dunstable Street and are passed by pedestrians walking to and from the town centre. The Market Square is also used for Christian worship: the two minutes silence on 11 November and Christmas events, not least carol singing. Each Remembrance Sunday there is a large march through the town by people of all ages, from children's groups to war veterans, and it is not acceptable in any way, shape or form that such a significant event should have to walk passed a Sex Establishment.
- The Market Square is central to Amphill's regeneration and the focal point for locals and visitors. A substantial sum of money was spent upgrading the square: cobbles were laid, black posts erected, benches deployed and flower beds established to improve the locality. The town centre is also the location for historic buildings of character, some of which are listed, and Shaylers clearly undermines all the efforts that have been made by local people and organisations over recent times. Amphill town centre is also a transport hub, there is a plan to enhance the town as a tourist attraction, a cafe has been constructed in Amphill Park, Center Parcs is opening soon, and a cycle way had been built so that visitors to Center Parcs can ride into Amphill. A huge effort has also been made to raise funds to refurbish Parkside Hall in Woburn Street. Work on the refurbishment is to start imminently. All-in-all, there will be significantly more visitors coming to Amphill in the years ahead. Also, Amphill has established a very successful town twinning with Nissan-lez-Ensérune in the south of France. The mayor of Nissan attended the Remembrance Day march through the town centre in 2012.
- Protection of minors. The Market Square is a *de facto* play area for children, primarily on scooters, but also ball games. The benches are also a meeting point for young people. Also, each November, the streets of central Amphill are closed for the lights switch on and a fair is held in the car park (where the main entrance to Shaylers is). This event is planned all year and involves a considerable amount of organisation and fund-raising and is primarily for the young. Do the licensing committee feel that it is appropriate that the carnival queen and princesses have appear on a stage before hundreds of locals against the backdrop of a lap-dancing club? There is also a children's toy shop directly opposite. Do the licensing committee think that it is right that children from France, as part of the twinning, should be exposed to the existence of Shaylers when they visit, and what does the committee believe this achieves for the town's reputation? This clearly undermines the efforts of Amphill to create a good impression overseas.



- Amphill town centre is a residential area. Houses are located in the town centre and many doors that front the town centre lead to flats located above the commercial premises.
- There is a charity shop with a view that looks directly at Shaylers and there are also two bus stops nearby: one in Church Street and another in Bedford Street. There is also a detrimental impact on regular businesses, especially as many residents no longer go into the town centre in the evenings because of anti-social behaviour and the sordid climate. The door staff at Shaylers cannot protect the public outside the premises.
- Opposition to Shaylers in Amphill is almost total – for it is the locals who bear the brunt of all the negative consequences. Not only was there the biggest-ever demonstration in Amphill, covered by BBC Look East, but also a petition, while our local MP, Nadine Dorries, raised the issue directly to David Cameron at Prime Minister's Question Time. When the license was granted initially much was made of the fact that there were few complaints. This is no longer the case.
- It is critical that the licensing committee take full account of the local police beyond the simplistic statistics on anti-social behaviour. In Henley-on-Thames a club that opened in 2009 was closed down in 2011 on the orders of the police. Like Amphill, Henley-on-Thames, also witnessed a protest march. Do police in Amphill support late-night licenses? The license of the White Hart, opposite Shaylers, has been reviewed because of anti-social behaviour, noise pollution, underage drinking and drug-taking. Given that the hours of the White Hart have been reduced to midnight, to extend the hours of Shaylers, forty yards over the road, is perverse. There is a consensus of opinion amongst protesters that Amphill needs one closing time for all, not later than midnight.
- The argument promoted by Central Bedfordshire Council was that they had no choice but to allow the license if all legal aspects were followed. This is untrue as several councils across England have introduced a 'nil' policy: Bromley Town, Enfield, Haringey, Merton, North Tyneside, Richmond-upon-Thames, Slough, Wellingborough, Winchester and Cambridge.
- It should also be stated that the license for a Sex Establishment can be withdrawn even if the business complies with all the terms of its license, is well run, is supported by good testimonials from visitors, and only opens after all other businesses have closed down for the day. This was the case in Leamington, Warwickshire, in 2011, concerning Shades Gentleman's Club, in the High Street. The club was closed on the grounds that it detracted from the character of the area, undermined attempts at regeneration, adversely affected residents, and because there was a place of worship nearby. These four reasons also relate to Amphill, as detailed above, and on this basis, Shaylers should be closed down.
- The licensing committee must establish what activities visitors to Shaylers engage in before entering and after leaving. This entails an examination of problems in other parts of Amphill as a result of the opening of the lap-dancing club; such problems effect residents beyond the town centre. There is also considerable noise, shouting and car doors slamming in the main car park during the night.
- Amphill in recent years has been bedevilled by anti-social and criminal behaviour, including drug-taking, underage drinking, street violence, and in 2012 there was a homicide. Given recent events concerning the White Hart, the reputation of the licensing committee is low, and any move to extend the license will lead to a wholesale loss of faith in the system. This is not in the interests of the licensing committee or the people of Amphill. The previous extension of the White Hart license until the early hours created serious problems which have been well documented and brought many residents to the end of their tether. When a town like Amphill has large-scale demonstrations, self-evidently, things are going badly wrong.
- On the basis of the above evidence, I strongly implore the licensing committee to stand by the people of Amphill, those who matter most in this case, and reject the application to extend the license.

With regards


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[REDACTED]  
Brewery Lane  
Amphill  
[REDACTED]  
[REDACTED]  
[REDACTED]

9 February 2013

Central Bedfordshire Council  
Licensing Division  
Watling House  
High Street North  
Dunstable  
LU6 1LF

**Re: Application for variation of sex establishment licence – John Shayler – Shaylers, 4 Church Street, Amphill**

We write to oppose most strongly the proposed extension of the late opening licence for the above premises from 01.30 to 04.00 on Thursdays, Fridays and Saturdays.

The centre of Amphill, while it contains retail and other businesses, is also a heavily residential area. There are family homes on Church Street, Dunstable Street and Woburn Street; all very close to the venue, which is near the junction where these roads meet. There are also apartments above the new shops on Bedford Street, on the same block as the venue. The potential for late-night noise and disturbance of people leaving the club is therefore very high. We live about 200 yards from Shayler's venue on Brewery Lane, part of the densely populated Park Hill residential area.

As you will know, the Licensing Committee recently withdrew the late-night licence from the Cellar Night Club, just a few yards away from 4 Church Street, owing to frequent late-night disturbances. An extension in hours for Shayler's establishment would undermine and possibly negate the effect of this decision.

In addition, an inspection by Amphill Street Watch patrol on 1<sup>st</sup> February revealed that a group of very young males, probably under-age and drinking alcohol, were taking an interest in the sex entertainment venue, giving rise to considerable cause for concern as local authorities have a duty to protect children from harm. The Street Watch Patrol have provided us with an excerpt from their report, as follows:

AMPHILL STREET WATCH Patrol Report - Friday 1<sup>st</sup> February 2013

".....As we approached the Post Office, we saw 8-10, I guess 14-16 year olds (referred hereupon as the group) mainly male walk across the street to look into Shaylers' front window. They proceeded round the back of the building to the front

entrance of the SEV [sex entertainment venue]. The group was scruffily dressed with baseball caps and hoods, and behaved in an anti-social manner. Some carried bottles.

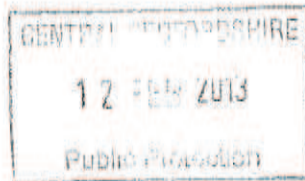
'We followed them and at the SEV entrance could hear them 'mouthing off'. We could see Shaylers' door staff being very wary of the situation wishing to avoid any confrontation. When we arrived on scene, the door staff were clearly relieved to see us. Apart from two males of the group, one of whom had a bottle of lager in his hand, the group dispersed quickly. For a few moments we soaked up verbal abuse from these two before they went away 'having had their say'.

'Our main concern about the group was the anti-social behaviour, underage drinking, lack of parental control, and attraction towards the SEV'.

The proposed extension must be strongly and unanimously opposed by the same committee that revoked the Cellar night-club license; for the same reasons and based on the fact that it is in the same, heavily residential area.

Yours sincerely

A large black rectangular redaction covers the signature and name of the sender. Below the main redaction, there is a smaller, separate black redaction mark.



Grange Road  
Amphill  
[REDACTED]  
10 February 2013

Central Bedfordshire Council-  
Licensing Department  
Watling House  
High Street North  
Dunstable  
LU6 1LF

Dear Sirs,

**Extended opening hours under consideration  
at Shaylers, 4 Church Street Amphill MK45 2EH**

I am writing to object to the proposed extension to the current opening hours at the above SEV, presently being considered by the Licensing department.

Amphill is a very small town, with no other venues/businesses open in the middle of the night/early hours of the morning. The Sexual Entertainment Venue is located very close to flats and houses in our little town centre. It is completely inappropriate to encourage more customers to this venue, particularly at these unsociable hours. The majority of users must have to drive to the club and any additional traffic generated in the middle of the night is entirely incompatible in such a small town, and will also impact on adjacent villages en route- Flitwick, Maulden etc.

The protracted opening hours will obviously extend the inevitable noise created as people enter/exit the SEV- car doors slamming and bawdy groups of SEV users returning to their vehicles, or awaiting taxis, further disturbing the sleep of residents who live in our town centre.

I do not understand why a license was initially granted for a SEV in Amphill in the first place!

Yours faithfully-

[REDACTED]

[REDACTED]

Fallowfield  
Amphill

Public Protection  
Central Bedfordshire Council  
Watling House  
High Street North  
Dunstable  
LU6 1LF

7th February 2013

Dear Sir/Madam

Re: Application for extension of alcohol/dance licence in respect of Sex Entertainment Venue at, 4 Church Street, Amphill

This letter is in regard to the application to extend the alcohol/dance licensing hours at the above venue. Please treat this letter as a letter of objection.

Recent press reports have drawn the attention of the public to the curtailment of the late night licensing arrangements at the *White Hart* in Amphill. This restriction on late night opening was based on incidents taking place in the vicinity of the town centre after normal licensing hours. Bedfordshire Police reports from 2011, logged an increasing level of anti-social behaviour in the town centre during 2010 and there is evidence from town centre residents that this has increased rather than diminished.

It therefore seems inappropriate to remove the late night licence to serve alcohol from one establishment, and a few weeks later grant a similar licence to another establishment close by. The evidence accumulated by police and residents is that the problems occur outside the premises, as drinkers disperse, not within the premises. It is difficult to escape the conclusion that the problem will increase especially as the application in front to the Committee, requests an alcohol licence until 3.30 am.

In common with all other town centres in the UK, Amphill faces increasing pressure on businesses, located close to the venue in question. The business community in the town have made great efforts to encourage the use of local venues and there are some remarkable successes despite a difficult economic climate. The after dark economy including a mix of restaurants and pubs are an essential part of this and lead to a lively town centre, but there is evidence that late night anti-social behaviour will discourage the use of local venues. A balance of eating and drinking venues, which are well managed, will lead to increasing use, after night fall. Fear of anti-social behaviour and reports of disturbance in the centre of the town will have an opposite effect reducing the number of local people using the venues and eventually lead to business closures.

Therefore the licensing committee have a serious choice to make. Support local business owners who offer a well run facility, or take a risk that excessive late night alcohol consumption will further undermine the confidence of people to use these venues late at night. This will lead to business closures. The decision involves a balance which is important to the economy of Amphill.

I therefore hope that due consideration is given to all the factors including support to sustainable businesses when a decision on the licence is under consideration.

Please confirm that this letter will be put before the Licensing Committee who will hear Mr Shayler's application and confirm when and where the application will be heard.

Yours faithfully



Fallowfield  
Amphill

Public Protection  
Central Bedfordshire Council  
Watling House  
High Street North  
Dunstable  
LU6 1LF



7th February 2013

Dear Sir/Madam

**Re: Application for extension of sex entertainment licence in respect of 4 Church Street, Amphill**

This letter is in regard to the application to extend the sex entertainment licensing hours at the above venue. Please treat this letter as a letter of objection.

Please consider the fact that the Club has only been open since 30<sup>th</sup> November 2012 therefore it is much too early to consider an extension of its license. As yet there has been no time to assess if the conditions of the original license are being met.

Recent press reports have drawn the attention of the public to the curtailment of the late night licensing arrangements at the *White Hart* in Amphill. This restriction on late night opening was based on incidents taking place in the vicinity of the town centre after normal licensing hours. Bedfordshire Police reports from 2011, logged an increasing level of anti-social behaviour in the town centre during 2010 and there is evidence from town centre residents that this has increased rather than diminished.

It would seem that it is difficult to learn if the Club so far has been meeting the conditions of its license. So, for the council to extend said license would further back the belief of local residents that the council does not take into consideration the wishes of local residents to whom it is supposed to be accountable.

Therefore the licensing committee have a serious choice to make. Support local business owners who offer a well run facility, or take a risk that excessive late night disruption fuelled by alcohol consumption will further undermine the confidence of people to use these venues late at night. This will lead to business closures.

The license is up for review in August 2013. At that point the ability and willingness of the Club to meet its conditions and the ability of the Council to enforce those conditions can be scrutinised.

I therefore hope that due consideration is given to all the factors including support to sustainable businesses when a decision on the licence is under consideration.

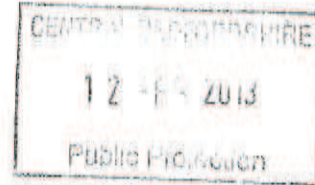
Please confirm that this letter will be put before the Licensing Committee who will hear Mr Shaylor's application and confirm when and where the application will be heard.

Yours faithfully

[Redacted signature]

[Redacted signature]

[REDACTED] Dunstable Street  
Amphill  
Bedfordshire  
[REDACTED]



Public Protection  
Central Bedfordshire Council  
Watling Street North  
Dunstable  
LU6 1LF  
12<sup>th</sup> February 2013

Dear Sirs

**Re: Application for extension of alcohol licence in respect of Sex Entertainment Venue at 4 Church Street, Amphill**

I write with regard to the application to extend the alcohol licensing hours at the above venue.

I would ask that you reconsider the extension to this licence as it is not in the interests of the residents of the centre of Amphill, of which there are many living in and above the businesses within the town centre. We have experienced late night rowdy behaviour and the potential for problems to be extended to 4am seems unnecessary and if not controlled will only fuel the consumption of more alcohol at a time when the rest of the town has closed down for the night.

For customers to be leaving such a venue at 4am and of course potentially hanging around the town centre early morning could mean that they would be in contact with young people as part of paper rounds and individuals on their way to work, something which is not appropriate.

I understand that the alcohol licence for The White Hart has recently been restricted to 11.30pm as a result of problems encountered by late night licences. This means that we could potentially have a disparity of opening hours between venues of over four hours.

Please confirm that this letter will be read out before the Licensing Committee who will hear Mr Shayler's application and confirm when and where the Licencing hearing will take place.

Yours sincerely

[REDACTED]



Patricia Davies

---

From: Dave McBain  
Sent: 12 February 2013 15:35  
To: Patricia Davies

From: [REDACTED]  
Sent: 28 January 2013 14:55  
To: Dave McBain  
Subject: Re: Fw: sex establishment in ampthill

dear mr mcbain,my original objection to 4 church st,ampthill.any further extension re the licence must be refused outright as the antipathy previously was immense from residents.we have recently established a precedence re the centre of ampthill being residential(white hart),and a flat NO must be the response from the licensing panel-  
yours sincerely, [REDACTED]

--- On Sat, 8/9/12, [REDACTED]:

From: [REDACTED]  
Subject: Fw: sex establishment in ampthill  
To: james.jamieson@centralbedfordshire.gov.uk  
Cc: dorries@parliament.uk, staff.officer@bedfordshire.pnn.police.uk, council@ampthilltowncouncil.org.uk  
Date: Saturday, 8 September, 2012, 15:02

--- On Thu, 6/9/12, [REDACTED] wrote:

From: [REDACTED]  
Subject: sex establishment in ampthill  
To: kirbstone@btinternet.com  
Date: Thursday, 6 September, 2012, 19:05

Dear Mr Jamieson,

I am appalled,dismayed,and utterly incredulous that the licensing subcommittee have granted a license to 4 church street,ampthill for a sex establishment.

In spite of numerous objections,including one from our own Town Council,and little evidence" of positive support for the applicant,the committee have ignored the people whom they represent-namely ampthill residents.

In your statement of licensing policy,( schedule3 local goernment act),it states that there should be a balance re commerce,and preserving local heritage and protecting local residents.It has taken centuries to create ampthill's heritage and reputation as an historic market town,now actively promoted by our town council.But it has only taken one meeting to potentially damage both heritage and reputation-shameful.

Listed in your licensing policy are criteria to be noted in helping you make your decisions,particularly,in this case

- a)residential area
- b)churches
- c)gateway to localities
- d)alcohol premises

These four out of seven apply to Ampthill.The market square is a crossroads and meeting place at all times of the day,for one and all.Including church

goers, and children who frequently congregate in the evenings. The intended opening at 7pm will not avoid or reduce the exposure to children-reduce is not an option, "avoid" should be mandatory. Neglect of the latter has potential for abuse, especially in such a prominent place as a market square (there is also a children's shop directly opposite). I wonder if the child protection agency would be interested?

As a result of previous licensing for late night opening at the White Hart in the centre of Ampthill, we have been subjected to antisocial behaviour late at night at closing time at weekends (noise, urination, vomit, discarding bottles and broken windows) since its inception. As a result, we have formed resident associations

to object to the town council, and had a meeting with the proprietor and police licensing officer-to no avail, it continues. The consequences of granting this license have been catastrophic. Our lives are disrupted already, and we do not need any further problems. The proximity of the White Hart to 4 church street should have had a major bearing on the decision to grant a license.

The police officer stated that there was "no significant crime in the locality". And yet, statistics gleaned from crime maps ([www.police.uk](http://www.police.uk)) show the following figures within 1 mile of Ampthill, for the last 12 months-

- a) all crime=422 incidents
- b) re antisocial behaviour (asb)=164
- c) asb in centre of Ampthill=48
- d) asb along dunstable street=44
- e) violent crime=37, within centre of Ampthill=12

Hardly insignificant figures for a small market town, and if the facts had been known at the meeting, they might have had a bearing re your decision.

Ampthill's heritage and reputation should have been enough to have refused a license. The other criteria aforementioned, and statistics of crime should have added further weight for refusal. In July, Bedford borough council refused a license for an exactly similar request, purely on the grounds of locality!! I would argue that Ampthill has more heritage than Lurke street in Bedford, and their council was using the same licensing policy. At the moment, there are plans to promote a visitors centre-a sex establishment is hardly conducive to adding to Ampthill's heritage.

We feel hugely aggrieved and let down by the committee. They plainly had no regard to the affect upon local residents, who are increasingly voicing grievances, anger and discontent. Unfortunately, in this incident, this tick box approach has negated any common sense when making their decision. Indeed, it appears that the reasoning was that a refusal might have lead to a successful appeal, an act, lacking in courage, to make a correct decision for the right and just reasons-shameful, and it is us, not you, who have to live with the consequences of your decision. We have rights, but no right of appeal! The outcome of this quasi-judicial process is certainly not judicious.

Yours Sincerely,



ps I trust that the council will address the following

- a) double yellow lines have been painted by the applicant by the back entrance- (permission granted? does he own the land and therefore have a right to do so?)
- b) mirrored windows installed in an historic building-permission granted?
- c)? fire escape from the basement
- d)? planning consent for change of use-we can only hope that the planning committee acts with common sense, and refuses consent

[REDACTED]  
[REDACTED] Church Street  
Amphill  
Bedfordshire  
[REDACTED]

Licensing Team  
Public Protection  
Central Bedfordshire Council  
Watling House  
High Street North  
Dunstable  
LU6 1LF

12 February 2013

Dear Sirs,

Variation of Sex Establishment License – Shaylers, Amphill

We, the undersigned, wish to object to the proposed licensing variation for the above establishment.

The current license allows the establishment to be open until 01:30, and the application is for this to be extended until 04:00 on Thursdays, Fridays and Saturdays.

In our opinion, this is far too late for any public premises to be open in a small town like Amphill. The centre of Amphill, as pointed out at the recent review of the premises license for the White Hart, which is less than a hundred metres from Shaylers, is partly residential: a surprising number of households, including those with children, live within 150 metres of Shaylers. All these households would be subject to the noise of departing guests at the ungodly hour of 4 am if the variation was granted, to say nothing of the comings and goings previous to that hour.

Having recently succeeded in our quest to compel the White Hart to close by midnight, we would like the other licensed premises in Amphill, including Shaylers, to be subject to the same restriction. This would allow the residents of the town centre, including ourselves, to sleep without being woken by traffic and human noise.

For these reasons we ask that the sex establishment license for Shaylers, Amphill, be varied to require it to close by midnight.

Yours sincerely

[REDACTED]

[REDACTED]

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